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# OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research  
and Drafting

Legislative Budget  
Office

**H.B. 51**  
**135<sup>th</sup> General Assembly**

## **Fiscal Note & Local Impact Statement**

[Click here for H.B. 51's Bill Analysis](#)

**Version:** As Reported by House Rules and Reference

**Primary Sponsors:** Reps. Loychik and Schmidt

**Local Impact Statement Procedure Required:** No

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### **Highlights**

- The state and political subdivisions generally are expected to comply with the bill's Second Amendment protection provisions, and, as a result, should not incur significant ongoing costs to defend against alleged violations and potentially be subject to a \$50,000 civil penalty per occurrence or employee.
- There may be a minimal annual fiscal effect on the state and local criminal justice systems resulting from the bill's exclusion of braces and stabilizing devices from weapons control laws governing sawed-off firearms and dangerous ordnance.

### **Detailed Analysis**

#### **Second Amendment preservation**

The bill: (1) prohibits a public office, public officer, or employee of the state or political subdivision from enforcing, attempting to enforce, participating, or agreeing to a request to give material aid or support to another in the enforcement or implementation of any federal acts, laws, executive orders, rules, regulations, or ordinances regarding firearms, firearm accessories, or ammunition, and (2) creates civil actions for violations.

#### **Civil actions**

For violations of its prohibitions, the bill provides civil actions as follows:

- The state or a political subdivision that employs the individual is subject to a \$50,000 civil penalty per occurrence or employee, depending on the circumstances present.
- An injured party has standing to pursue an action for injunctive relief in the court of common pleas of the county in which the action allegedly occurred or in Franklin County Court of Common Pleas with respect to certain actions of an officer employed by the state

or a political subdivision, and the court may award the injured party, if prevailing, reasonable attorney's fees and costs.

The number of civil actions that could be filed in the court of common pleas of the county in which the action allegedly occurred or the Franklin County Court of Common Pleas is likely to be relatively small, as it is assumed that the state and political subdivisions generally will comply with the bill's prohibitions and that alleged violations will be infrequent. However, if a case is permitted to proceed, and a judgment is granted against the state or local governmental agency, costs associated with that judgment could be in the thousands of dollars or more for plaintiff attorney fees. Additionally, it is unclear if bargaining unit appeals would be made after the fact by members affected by the civil action, thus creating costs for the affected state or local government employer.

The bill potentially increases the number of civil actions taken against the state and political subdivisions alleging violation of a person's rights. As such local civil justice systems and the Court of Claims, which hears damage claims against the state and its employees, could see an increase in hearing-related costs. The state and political subdivision would then see an increase in litigation expenses as defendants, as well as settlement payments should the plaintiff(s) prevail.

## **Bracing and stabilizing devices**

The bill excludes firearm braces and stabilizing devices from laws governing sawed-off firearms and dangerous ordnance. Thus, there may be some reduction in the number of persons who otherwise might have been charged, prosecuted, and sanctioned for certain weapons control violations, e.g., unlawful possession of dangerous ordnance, a violation of which is a fifth degree felony. From a fiscal effect perspective, the result is a potential expenditure savings and related revenue loss in the form of fines, and court costs and fees, the net of which will be minimal for the state and local criminal justice systems.