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SUMMARY

Changes affecting the standard service offer

- Requires an electric distribution utility's (EDU's) standard service offer (SSO) to be established only as a market-rate offer (MRO) by eliminating the electric security plan (ESP) option and making the MRO mandatory.
- Authorizes an EDU to create necessary regulatory assets or liabilities for the resolution of any outstanding under-collection or over-collection of funds under PUCO-authorized riders that will cease after the termination of the EDU's ESP.
- Modifies the MRO process.
- Prohibits electric utilities (EUs) from providing any competitive retail electric service (CRES) in Ohio, other than through an SSO, if that service was deemed competitive or otherwise legally classified as competitive prior to August 14, 2025 (the act's effective date).
- Amends the definition of EDU to state that EDUs cannot own or operate an electric generating facility.
- Eliminates the corporate separation requirements for EUs that are in the business of supplying both a noncompetitive and a competitive retail electric service in Ohio, since the act prohibits EUs from providing a CRES designated as such prior to August 14, 2025.
- Modifies the corporate separation requirements that remain applicable to EUs regarding unfair competitive advantage and abuse of market power.
- Repeals the prohibition against an EDU selling or transferring any generating asset without approval of the Public Utilities Commission (PUCO).

- Requires PUCO to review each MRO application to ensure that the application and resulting MRO does not contain any rate, price, term, condition, or provision that would have an adverse effect on large-scale governmental aggregation in Ohio.
- Requires PUCO to adopt a nonbypassable cost recovery mechanism relating to transmission, ancillary, congestion, or any related services required for the SSO for each EDU that provides customers with an SSO.
- Repeals provisions in sections amended by the act that no longer serve a purpose or have no applicability.

Utility ratemaking law changes

EDU rate case requirement

- Requires each EDU to file a rate case application regarding distribution service not later than December 31, 2029, and at least every three years thereafter.

Rate case: property used and useful, valuation, and rates

- Makes various changes to the law governing rate increases with respect to utility property, regarding how it is reported to PUCO, valued, determined to be used and useful, and regarding its valuation effect on rate determinations.
- Permits electric light companies (ELCs) to propose a forecasted test period that proposes base rate changes for three consecutive 12-month periods, with each 12-month period subject to a true-up, as an alternative for determining utility revenue and expenses in a rate increase application.
- Requires an ELC proposing a forecasted test period to provide financial information for the test period from the company's full books, and requires PUCO to protect against the disclosure of any trade secrets or proprietary information.

Allowance for construction work in progress (CWIP)

- Repeals all CWIP provisions of utility property valuation law that allowed PUCO, in its discretion, to include in the valuation of utility property a reasonable allowance for CWIP for a construction project that was at least 75% complete.

Cost of public utility service during the test period

- Repeals the requirement that the total of any interest on cash or credit refunds paid under the rate case deadline law be subtracted from the utility's cost of rendering public utility service during the test period for purposes of determining rates.

Rate case deadlines

- Requires PUCO to meet the following deadlines for all applications for an increase in rates filed on or after August 14, 2025:
 - Determine whether an application is complete not more than 45 days after the application is filed;

- Issue a written PUCO staff report on an application within 180 days after the application is determined complete.
- Requires PUCO to issue an order on an ELC rate case application for an increase filed on or after August 14, 2025, within 360 days after the application is filed.
- Permits, for an ELC rate increase application filed on or after August 14, 2025, the company to request a temporary increase, or a party to the proceeding to request a temporary decrease, if PUCO has not issued an opinion and order on the application after 275 days from when the application is filed.
- Specifies that the date an ELC rate increase application is determined or deemed complete is the date of the filing of the application for purposes of the order deadlines imposed on PUCO.

Rate case discovery limitation

- Prohibits PUCO, in a rate case, from allowing new discovery beginning not later than 215 days after the rate case application is submitted.

Repeal of obsolete Ohio coal tax credit

- Repeals provisions regarding the obsolete law for the Ohio coal tax credit in the public utility excise tax law.

Economic development and transmission billing programs

- Permits PUCO to approve certain programs related to economic development and transmission billing in a rate case.

Priority investment areas

- Authorizes local governments to petition the Director of Development to designate a brownfield or former coal mine as a priority investment area (PIA), within which property tax and siting incentives are provided for certain gas and electric utility projects.
- Requires the Power Siting Board (PSB) to adopt rules providing for the accelerated review of certain gas and electric utility projects located in an approved PIA.

PIA eligible projects

- Defines “priority investment area eligible projects” (PIA eligible projects) as certain activities necessary or conducive for generating, transporting, storing, or transmitting electricity at the site of a brownfield or former coal mine located in a PIA and makes these projects eligible for a grant under the Brownfield Remediation Program.
- Prohibits the Director of Development from awarding a grant exceeding \$10 million to a PIA eligible project.
- Prohibits Brownfield Remediation Grants for PIA eligible projects from being used for the construction or operation of electric generation infrastructure.

Electric and natural gas supplier certification

- Requires PUCO to establish rules to require electric services companies (ESCs) and Competitive retail natural gas suppliers (Competitive RNGS) to maintain financial assurances sufficient to protect customers, EDUs, and natural gas companies (NGCs) from default.
- Allows an EDU and NGC to set reasonable standards for its security and the security of its customers through financial requirements set in its tariffs.
- Repeals the requirement that a Competitive RNGS had to provide a performance bond sufficient to protect customers and NGCs from default.

Consumer protections

Small commercial customers of electric service

- Extends continuing law consumer protections to “small commercial customers,” which are certain customers that receive electric service pursuant to a nonresidential tariff if the customer’s demand for electricity generally does not exceed 25 kilowatts within the last 12 months.

Notice of CRES and CRNGS supplier rate changes

- Requires a CRES supplier or competitive retail natural gas service (CRNGS) supplier that offers certain customers a contract for a fixed introductory rate that converts to a variable rate upon the expiration of the fixed rate to send two notices to affected customers with information regarding the conversion.
- Requires the notices described immediately above to be sent by standard U.S. mail or electronically with a customer’s verifiable consent as follows:
 - The first notice must be sent not earlier than 90 days, and not later than 60 days, prior to the expiration of the fixed rate.
 - The second notice must be sent not earlier than 45 days and not later than 15 days prior to the expiration of the fixed rate.
- Requires CRES suppliers and CRNGS suppliers to provide an annual notice, by standard U.S. mail or electronically with a customer’s verifiable consent, to customers that have entered into a contract with the supplier that has converted to a variable rate informing the customers that they are subject to a variable rate and that fixed rate contracts are available.
- Requires PUCO, not later than January 12, 2026, to implement the notice requirements described above, which must include:
 - Requiring the use of clear and unambiguous language;
 - Designing the notices in a way to ensure they cannot be confused with marketing materials.

Customer account information

- Requires PUCO to adopt rules to ensure that EDUs and NGCs process a customers' change in CRES supplier or Competitive RNGS by using customer account information, which is a unique EDU or NGC number, or other customer identification number used by the EDU or NGC to identify a customer and their account record.
- Allows a customer who consents to a change of supplier to not provide customer account information to the supplier if the customer provides a valid form of identification to establish the customer's identity accurately.

Power Siting Board

Deadlines for nonaccelerated PSB certificate applications

- Requires the PSB Chairperson to determine whether an application of environmental compatibility and public need complies with all application requirements not more than 45 days after the application is filed.
- Reduces the time within which the PSB must hold a public hearing on a certificate application to not less than 45 days nor more than 60 days after receiving the application.
- Requires the PSB to issue a certificate of environmental compatibility and public need not later than 150 days after the application is determined complete.

PSB certificate transmission line applications

- Adds that a PSB transmission line application must include a summary of studies made by or for the applicant of cost-effective advanced transmission technologies that maximize the value, expand the capacity, or improve the reliability of the facility.

PSB transmission line certificate decision finding requirements

- Requires PSB, in order to grant a certificate for a major utility facility that is an electric transmission line, to find that the facility considered implementing cost-effective advanced transmission technologies to maximize the value, expand capacity, or improve the reliability of the facility.

Accelerated review if no further consent needed

- Requires PSB to adopt rules for the accelerated review of major utility facilities located on (1) property owned by, or under a lease with a term of 25 years or more with, the applicant, (2) an easement or right-of-way, or (3) a combination thereof, if no further consent for the construction is required by any person or entity besides the PSB.
- Directs PSB to render a decision on such an application not later than 60 days after its receipt.

Repeal of expired transmission report requirement

- Repeals the dated law that required PSB to submit a report by December 1, 2021, to the General Assembly regarding power transmission systems and associated facilities and investment in Ohio.

Electric energy storage systems

- Prohibits an EDU from using any electric energy storage system to participate in the wholesale market if the EDU purchased or acquired that system for distribution service.

Energy storage definition

- Defines “energy storage” in the CRES law to be electrical generation and storage performed by a distributed energy system connected battery.

Solar energy credit program repeal

- Repeals the law that allowed certain solar energy resources to apply to the Ohio Air Quality Development Authority (OAQDA) to receive payments for solar energy credits.
- Prohibits EDUs, effective August 14, 2025, from collecting any charge authorized for the solar energy credit provisions the act repeals and the remittance of any of the funds collected to any owner or operator of a qualifying solar resource.

Transfer of remaining Solar Generation Fund amounts

- Directs OAQDA, despite the repeal of the solar energy credit provisions, to do the following by September 29, 2025:
 - Forecast the future payments expected to be made to the owners or operators of qualifying solar resources that received one or more solar energy credits in 2024.
 - Direct the State Treasurer to calculate and remit the net present value of those payments upfront to the owners or operators of the qualifying solar resources.
- Requires the State Treasurer, as soon as possible after remitting the above payments, to transfer the cash balance remaining in the Solar Generation Fund to the School Energy Performance Contracting Loan Fund.

Loans for school energy conservation and savings measures

- Allows a board of education of a city, exempted village, local, or joint vocational school to apply to the Ohio Facilities Construction Commission (OFCC) for a loan from the Solar Energy Performance Contracting Loan Fund to pay certain energy conservation measure installment contracts and energy saving measure contracts, including for the installation of solar panels.
- Establishes the School Energy Performance Contracting Loan Fund as a custodial fund, administered by OFCC, to fund the loans.
- Specifies certain loan terms, such as that the loan has 2% annual interest.

EDU mercantile customer agreements repeal

- Repeals law that allowed an EDU, under certain circumstances, to enter into agreements with mercantile customers to construct a customer-sited renewable energy resource to provide the customer or group of customers with a material portion of their electricity requirements, with any costs being paid solely by the EDU and mercantile customers.
- Requires, despite the act's repeal of the law, for mercantile customer agreements that were executed and filed with PUCO prior to August 14, 2025, to remain in effect and governed by prior law.

Legacy generation resource recovery repeal

- Repeals law that allowed for an EDU to recover certain prudently incurred costs related to legacy generation resources, such as the Ohio Valley Electric Company (LGR/OVEC), through a charge on each customer's monthly electric utility bill.
 - Prohibits any EDU from collecting the LGR/OVEC charge from any customer beginning August 14, 2025.
 - Prohibits an EDU from applying for, and PUCO from authorizing, another LGR/OVEC rider.
- Requires PUCO to continue any investigation of LGR/OVEC commenced under continuing law for purposes of determining the prudence and reasonableness of the actions of EDUs with ownership interests in LGR/OVEC.

Refunds for utility charges

- Requires all revenues collected from customers by a public utility as part of a rider or rates that are later found to be unreasonable, unlawful, imprudent, or otherwise improper by the Supreme Court be subject to refund from the date of the Court's decision until PUCO makes changes to the rider or rates to implement the decision.
- Directs PUCO, within 30 days of the Court's decision, to order the payment of refunds to customers and determine how to allocate any remaining funds that cannot be allocated.

Settlement of matters pending before PUCO

- Prohibits an EDU or its affiliate, except as authorized by PUCO in certain instances, to induce any party to enter into a settlement of a matter pending before PUCO by (1) making a cash payment to that party or (2) entering into any agreement or any financial or private arrangement with that party that is not made part of the public case record.

Self-generators

- Modifies the definition of "self-generator" in the CRES law to mean an entity that owns or hosts an electric generation facility on property the entity controls that produces electricity primarily for the owner's consumption and that meets other requirements, such as the facility connects directly to the owner's side of the meter.

Mercantile customer self-power systems

- Allows for the creation of mercantile customer self-power systems, which provide electric generation service to one or more mercantile customers.
- Requires PUCO to adopt rules to implement the mercantile customer self-power systems law that are applicable to EDUs.

Distribution system hosting capacity maps

- Requires every EDU, not later than May 31, 2026, to develop and publicly share distribution system hosting capacity maps containing certain information to be available on the EDU's website and updated at least once per quarter.
- Requires each EDU to publish annual reliability reports identified per circuit, which report must include certain metrics.
- Requires PUCO to hold at least two stakeholder meetings annually to receive input on map design, data accuracy, and usability, and establish uniform reporting standards to ensure consistency across all EDUs.
- Requires PUCO to review and publish a statewide reliability report annually, summarizing trends and recommending grid modernization measures.

Heat maps

- Requires each entity that owns, or controls, transmission facilities located in Ohio, and is not a regional transmission organization, to create a heat map that includes certain information related to additional power load the lines and substations can take and the amount of localized generation that can be hosted on each transmission line.
- Requires the entity that created the heat map, if the map is not critical electric infrastructure information, to publish the map on the entity's website.
- Exempts an electric utility owned or operated by a municipal corporation or an electric cooperative from the heat map requirements.

ELC exemption

- Exempts a self-generator or mercantile customer self-power system from classification as an "electric light company" applicable to various provisions of law.

Certified Territories Act exemption

- Exempts certain services provided after August 14, 2025, by a mercantile customer self-power system or to an electric load center acting as a self-generator from classification as "electric service" for purposes of an electric supplier's generally exclusive right to provide electric service within its certified territory.

EDU behind the meter electric generation

- Allows an EDU to supply behind the meter electric generation service if the behind the meter electric generation facilities the EDU intends to use were filed with PUCO under prior law allowing EDU mercantile customer agreements no later than March 31, 2025.
- Prohibits an EDU from recovering certain costs associated with behind the meter electric generation service from retail electric service customers that are not receiving behind the meter electric generation service from the EDU.
- Prohibits an EDU from offering direct, associated inducements for contracting with the EDU for any behind the meter electric generation service.
- Directs PUCO to periodically audit all EDUs that provide any behind the meter electric generation service to ensure compliance with the above requirements.

Prohibition against settlements to close generating facilities

- Prohibits any person from entering into a settlement to abandon, close, or shut down (1) a base load electric generating facility or (2) a generating plant owned or operated by a public utility.

Renewable energy resources

- Adds a linear generator and methane gas emitted from an active coal mine as renewable energy resources in the CRES law.

CRES alternative billing and payment structures

- Allows a CRES supplier to offer alternative billing and payment structures as agreed upon in a service contract with a mercantile customer, without restriction to specific models, provided the supplier complies with applicable laws and regulations.
- Specifies the alternative billing and payment structure may include:
 - Daily, weekly, or milestone-based payments;
 - Online-only billing and payment requirements;
 - Prepayment-based service structures.
- Forbids PUCO from prohibiting a CRES supplier from requiring electronic payment methods as a condition of service under a nontraditional billing agreement.

Expedited return to SSO

- Requires an EDU to complete a mercantile customer's expedited return to an EDU's SSO, within three business days, pursuant to a certified request from a CRES supplier under a service agreement, voluntarily entered into by the mercantile customer, authorizing the return.

- Requires PUCO to adopt rules governing the process for the expedited return to the SSO, and allow EDUs to recover associated administrative costs through reasonable fees assessed to CRES suppliers.
- Exempts an EDU from liability for a dispute arising from the expedited return to the SSO if the EDU acts in accordance with PUCO rules.

Public utility tangible personal property (TPP) taxation

- Reduces the percentage of new and converted or repowered electric generation TPP and new energy conversion TPP subject to property tax, often called the “assessment percentage,” to 7%.
- Reduces the assessment percentage on new electric and distribution TPP to 25%.
- Reduces the assessment percentage on new pipe-line company property from 88% to 25%.
- Modifies the classification and taxation of TPP used to store energy for future use as electricity.
- Specifies that a TPP and real property tax exemption for certain renewable energy projects, including payments in lieu of taxes paid pursuant to that exemption arrangement, continues despite the act’s changes.

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DETAILED ANALYSIS

Changes affecting the standard service offer

Elimination of ESPs

The act requires an electric distribution utility's (EDU's) standard service offer (SSO) to be established only as a market-rate offer (MRO) by eliminating the electric security plan (ESP) option and making the MRO mandatory.¹ An SSO is an offer of all the CRES that are necessary to maintain essential electric service that an EDU is required to provide to its customers (1) who did not shop for their own electric generation supplier or (2) whose supplier defaulted and the customer did not obtain a new supplier.² Under prior law, an EDU could establish its SSO as an ESP or an MRO.

The act provides that an ESP that was approved prior to August 14, 2025 (the act's effective date) must continue to serve as an EDU's SSO until an MRO is approved to be effective. Additionally, each ESP approved before August 14, 2025, must extend through the final SSO auction delivery period approved by PUCO under the ESP as of that date, and must then terminate.³ The act provides that if a competitive generation supplier fails to provide retail electric generation service to customers in the EDU's certified territory and the EDU's ESP is still in effect, the customer will default, after reasonable notice, to that ESP until the customer chooses an alternative supplier or until the EDU's MRO is authorized.⁴

Since the act eliminates ESPs, it also repeals or amends all other provisions of the Revised Code addressing or affecting ESPs.⁵

ESP rider regulatory assets or liabilities

The act authorizes an EDU to create necessary regulatory assets or liabilities, along with carrying costs at the utility's weighted average cost of debt, for the resolution of any outstanding under-collection or over-collection of funds under PUCO-authorized riders that will cease after the termination of the EDU's ESP. The resolution of the regulatory assets or liabilities must be addressed in the EDU's first distribution rate case that occurs after the ESP's expiration.⁶

¹ R.C. 4928.141(A)(1) and 4928.142(A); R.C. 4928.143, repealed.

² R.C. 4928.14 and 4928.141.

³ R.C. 4928.141(A)(1) and (2).

⁴ R.C. 4928.14(C).

⁵ R.C. 4928.14, 4928.141, 4928.142, 4928.144, 4928.17, 4928.20, 4928.23, 4928.231, 4928.232, and 4928.542; R.C. 4928.143, repealed.

⁶ R.C. 4928.1410.

Changes affecting the MRO

MRO process under the act

The act generally retains the MRO process as follows:

1. An EDU must, prior to initiating a competitive bidding process for its MRO, file an application with PUCO;
2. The MRO must be competitively bid in accordance with certain requirements under continuing law;
3. PUCO must determine within 90 days of the application's filing date whether the EDU and its MRO meet all requirements;
4. The EDU must initiate its competitive bidding process if PUCO determines all requirements are met (The act makes this requirement mandatory rather than discretionary as provided under prior law);⁷
5. PUCO to select the EDU's MRO from the least-cost bid winner or winners.⁸

MRO requirements eliminated

The act eliminates from the law the following MRO provisions:

- The requirement that an EDU withdraw its application, as an alternative to timely remedying a deficiency, if PUCO finds that the MRO does not meet MRO requirements.
- The limitation that an EDU cannot initiate the competitive bidding process for at least 150 days after an application's filing if (1) PUCO finds that the MRO does not meet MRO requirements, (2) the EDU remedies the MRO deficiency, (3) PUCO determines the remedied application meets the MRO requirements, and (4) the MRO was filed simultaneously with an ESP application.⁹
- The blended price requirements for EDUs that directly owned operating generating facilities that were used and useful as of July 31, 2008.¹⁰
- The restriction that an EDU may not ever file or be required to file an ESP application if its initial MRO application is approved.¹¹

Prohibition against providing competitive service outside of an SSO

The act prohibits EUs from providing any CRES in Ohio, other than through an SSO, if that service was deemed competitive or otherwise legally classified as competitive prior to August 14,

⁷ R.C. 4928.142(B).

⁸ R.C. 4928.142(A) to (C).

⁹ R.C. 4928.142(B)(3).

¹⁰ R.C. 4928.142(D) and (E).

¹¹ R.C. 4928.142(F).

2025. The act explicitly requires that EUs continue to supply SSOs to consumers in Ohio.¹² “Competitive retail electric service” is a component of retail electric service that is deemed competitive under Ohio statutory law or a PUCO order. All retail electric generation, aggregation, power marketing, and power brokerage services supplied to consumers within the certified territory of an EU are competitive.¹³

Definition of an EU and EDU

The act changes the definition of EU to mean “an electric light company that has a certified territory and is engaged on a for-profit basis in the business of supplying at least a noncompetitive retail electric service in this state.” Former law, however, defined an EU as “an electric light company that has a certified territory and is engaged on a for-profit basis either in the business of supplying a noncompetitive retail electric service in this state or in the business of supplying both a noncompetitive and a competitive retail electric service in this state.” An EU is also defined under continuing law left unchanged by the act to exclude a municipal electric utility and a billing and collection agent.

The act’s prohibition against providing CRES outside of an SSO extends to EDUs because, under law retained by the act, an EDU is an EU that supplies at least retail electric distribution service. The act further adds to the EDU definition, however, that an EDU cannot own or operate an electric generating facility.¹⁴

Future designation of CRES

The effect of limiting the prohibition to services deemed or classified as competitive *prior* to August 14, 2025, is that if a different service is deemed or classified as competitive in the future, an EU could provide that service outside of an SSO. PUCO has continuing authority to declare the following additional services as competitive: retail ancillary, metering, or billing and collection service.¹⁵

Changes to corporate separation requirements

Requirements not applicable to certain EUs

The act eliminates the corporate separation requirements for certain EUs that are in the business in Ohio of supplying a noncompetitive and a competitive retail electric service. If an EU is in the business of supplying noncompetitive retail electric service and supplying a product or service other than retail electric service, the corporate separation requirements would still apply.

Under prior law, an EU can be engaged in the business of supplying both a noncompetitive retail electric service and a competitive retail electric service, so long as a corporate separation plan meeting certain requirements of utility law are met. Because the act prohibits an EU from

¹² R.C. 4928.041; R.C. 4905.31, not in the act.

¹³ R.C. 4928.01(A)(4) and (B); R.C. 4928.03, not in the act.

¹⁴ R.C. 4928.01(A)(6) and (11).

¹⁵ R.C. 4928.041(A); R.C. 4928.04(A), not in the act.

providing a CRES other than through an SSO, eliminating the corporate separation requirement means that the EU generally cannot provide both a noncompetitive retail electric service and a competitive retail electric service even by following a corporate separation plan. However, as mentioned above (see “**Future designation of CRES**” above), the prohibition on EUs providing CRES applies only to retail electric service deemed competitive prior to August 14, 2025.¹⁶

Unfair competitive advantages and the abuse of market power

The act makes a change to the corporate separation requirements that would still apply to EUs supplying a noncompetitive retail electric service and a product or service other than retail electric service. It eliminates the requirement that the EU’s corporate separation plan satisfy the public interest in “preventing unfair competitive advantage.” Instead, the act just retains the requirement that the plan satisfy the public interest in “preventing the abuse of market power.” With respect to PUCO rules establishing limitations on affiliate practices solely for the purpose of maintaining a separation of the affiliate’s business from the EU’s business to prevent unfair competitive advantage, the act replaces “unfair competitive advantage” with “abuse of market power.” Under continuing law unchanged by the act, “market power” means the ability to impose on customers a sustained price for a product or service above the price that would prevail in a competitive market.¹⁷

Sale or transfer of generation assets

In conjunction with the change to the definition of an EDU (discussed above) that states EDUs cannot own or operate electric generating, the act repeals a provision from the corporate separation requirements that prohibits an EDU from selling or transferring any generating asset it wholly or partly owns without prior PUCO approval. Additionally, the prohibition against PUCO approving part of an EU’s transition plan if the transition plan would constitute an abandonment of service is no longer subject to the requirement that PUCO approve the selling or transferring of generation assets.¹⁸

Large-scale governmental aggregation

The act amends Ohio law governing governmental aggregation to require PUCO to review each MRO application filed by an EDU to ensure that the application and resulting MRO does not contain any rate, price, term, condition, or provision that would have an adverse effect on large-scale governmental aggregation in Ohio. The act also requires PUCO to adopt rules and issue orders in proceedings under the MRO and SSO requirements to encourage and promote large-scale governmental aggregation in Ohio. The act further repeals the requirement that PUCO consider the effect of large-scale governmental aggregation of certain nonbypassable generation charges in the context of an ESP when adopting large-scale governmental aggregation rules. Governmental aggregation refers to a municipal corporation, township, or county that

¹⁶ R.C. 4928.01(A)(11), 4928.041, and 4928.17(A).

¹⁷ R.C. 4928.01(A)(18) and 4928.17(A)(2) and (B).

¹⁸ R.C. 4928.17(E) and 4928.34(B).

aggregates retail electric loads in their jurisdiction in order to enter into an agreement for the sale or purchase of electricity for those loads.¹⁹

Governmental aggregation ESP standby service

The act repeals prior law that permitted a legislative authority that formed or is forming governmental aggregation to elect not to receive standby service under an ESP, subject to certain requirements.²⁰

Nonbypassable cost recovery mechanism

The act requires PUCO to adopt, for each EDU that provides customers with an SSO, a nonbypassable cost recovery mechanism relating to transmission, ancillary, congestion, or any related services required for the SSO that includes provisions for the recovery of any cost of such service that the EDU incurs pursuant to the SSO.²¹

Repeal of obsolete CRES provisions

The act repeals, only in Revised Code sections amended by the act, provisions referencing the starting date of competitive retail service, as they no longer serve a purpose. The act also repeals various other provisions of the utility law that were no longer applicable or served no purpose.²²

Utility ratemaking law changes

The act makes various changes to Ohio public utility ratemaking law as described below.

EDU rate case requirement

The act requires each EDU to file a rate case application regarding distribution service not later than December 31, 2029, and at least every three years thereafter.²³

Rate case: property used and useful, valuation, and rates

Property report

The act changes the requirements for an application for an increase in rates regarding the report of utility property used and useful by the public utility making the application. Under continuing law, the report is required to be filed with the application and will be used to determine rates under the application. The act adds that the used and useful determination can also be made during the forecasted test period if an electric light company (ELC) proposes a forecasted test period (see discussion below).²⁴

¹⁹ R.C. 4928.01(A)(13) and 4928.20(J).

²⁰ R.C. 4928.20(J), repealed.

²¹ R.C. 4928.05(B)(1).

²² R.C. 4928.05, 4928.141, 4928.17(A) and (E), and 4928.20(A).

²³ R.C. 4909.181.

²⁴ R.C. 4909.18(A).

PUCO must prescribe the form and details of the valuation report of the utility property and continuing law provides what the report must contain.

Forecasted report

The act provides that, with respect to an ELC that chooses to file a forecasted test period, the report must include all the kinds and classes of property, with the value of each, owned, held, or projected to be owned or held during the test period, by the utility for the service and convenience of the public. The valuation in the report is to be determined during the forecasted test period.

The following facts must be included in the report in detail:

1. The original cost of each parcel of land owned, and projected to be owned, and in use during the test period, and also whether acquired by direct purchase, donation, eminent domain, or otherwise;
2. The actual acquisition cost, not including periodic rental fees, of rights-of-way, trailways, or other land rights projected to be held during the test period, by virtue of easements, leases, or other forms of grants of rights as to usage;
3. The original cost of all other kinds and classes of property projected to be used and useful during the test period, in rendering service to the public;
4. The cost of property constituting all or part of a project projected to be leased to or used by the utility during the test period and not already included in (3) (above), excluding any interest directly or indirectly paid by the utility for the property, whether or not capitalized;
5. The cost to a utility, in PUCO's discretion and in a reasonable amount as it determines, of property constituting all or part of a project projected to be leased during the test period, under a lease purchase agreement or a leaseback and not included in (3) (above), excluding any interest directly or indirectly paid by the utility for the property, whether or not capitalized;
6. The proper and adequate reserve for depreciation PUCO determines reasonable;
7. Any sums of money or property the utility is projected to receive during the test period, as total or partial defrayal of the cost of its property;
8. The valuation of the property of the utility, which shall be the sum of the amounts under (1) to (5), less the sum of the amounts under (6) and (7).

The report must separately show the property projected to be used and useful to, or held by the utility, during the test period, and such other items PUCO considers proper. PUCO may require an additional report showing the extent to which the property is projected to be used and useful during the test period. All reports must be filed with PUCO for the information of the Governor and the General Assembly.

Any financial information the company is required to submit in the report must be provided from the company's full books. PUCO must ensure appropriate protections against the disclosure of the company's trade secrets or proprietary information.

All other reports

With respect to all other public utilities, the report must include all the kinds and classes of property, with the value of each, owned, held, or, with respect to a natural gas, water-works, or sewage disposal system company, projected to be owned or held as of the date certain, by each public utility used and useful, or, with respect to a natural gas, water-works, or sewage disposal system company, projected to be used and useful as of the date certain, for the service and convenience of the public. Projected valuation and value are to be determined as of the date certain.²⁵

Forecasted test period

The act permits ELCs to propose a forecasted test period as an alternative in a rate increase application. Under continuing law amended by the act, the test period that may be proposed to determine public utility revenues and expenses is any 12-month period beginning not more than six months prior to the application filing date and ending not more than nine months after that date.

The new "forecasted test period" requires the ELC to propose annual base rates for three consecutive 12-month periods in a single forecasted test period application. During the first 12-month period, the company must propose a reasonably forecasted rate base using a 13-month average, revenues, and expenses for the first 12 months that new base rates will be in effect. For the second and third 12-month periods, the base rate revenue requirement must be adjusted for the return of, and return on, incremental rate base additions approved by PUCO in the initial application. The act does not specify when the forecasted test period is to commence.

Additionally, the act requires, for each 12-month period, forecasted plant investment, forecasted revenue, and forecasted expenses versus actual investment, actual revenue, and actual expenses to be trued up via PUCO-approved cost recovery mechanism.

Each true-up process must include an adjustment to actual for the rate of return that the company is authorized to earn on the actual investments made. The company must also provide PUCO with actual financial information during the true-up process to ensure accuracy. PUCO is required, as part of the true-up process, to include only rate base components that PUCO has found to be used and useful in rendering public utility service. At the end of the last test period, the company must file for a rate case.

An ELC proposing a forecasted test period is required to provide any financial information for the test period from the company's full books. PUCO must ensure appropriate protections against the disclosure of the company's trade secrets or proprietary information.²⁶

²⁵ R.C. 4909.04, 4909.041, 4909.042, 4909.05, 4909.052, 4909.06, 4909.173, and 4909.174.

²⁶ R.C. 4909.15(C)(1)(a) and 4909.159.

Test period and date certain for all utilities

The act requires (instead of permits as under prior law) all other utilities to propose the 12-month test period under continuing law (described above). It repeals the law requiring the test period proposed by the utility to be the test period, unless PUCO orders otherwise. All other utilities also must use a date certain that is not later than the application filing date, except that natural gas, water-works, and sewage disposal companies have a date certain that can be as late as the end of the test period. The act further provides that all other utilities may propose adjustments to the revenues and expenses for any changes that are, during the test period or 12-month period following, reasonably expected to occur, and provide the adjustment data to PUCO no later than 90 days after the adjustment data becomes known. Lastly, the act provides that after PUCO issues a final order on the adjustment, the utility must submit proposed reconciliation adjustments to PUCO to pay refunds to customers for overpayments resulting from the adjustments. The utility must identify and quantify individually, any proposed adjustments.²⁷

Property valuation and rates

Under continuing law, PUCO fixes and determines just and reasonable rates in part by using property valuation. With respect to an ELC that chooses to file a forecasted test period, the act requires that PUCO determine the valuation of the property projected to be used and useful during the forecasted test period in rendering the public utility service for which rates are to be fixed and determined. With respect to a natural gas, water-works, or sewage disposal system company, or an ELC that chooses not to file a forecasted test period, PUCO shall determine the valuation as of the date certain of the property of the public utility that is used and useful or, with respect to a natural gas, water-works, or sewage disposal system company, is projected to be used and useful as of the date certain, in rendering the public utility service for which rates are to be fixed and determined.²⁸

Allowance for construction work in progress

The act repeals all provisions of law related to construction work in progress (CWIP) that are related to utility property valuation. The law allowed PUCO, in its discretion, to include in the valuation of utility property a reasonable allowance for CWIP for a construction project that is at least 75% complete and prohibited the allowance from exceeding 10% of the total valuation of the property, not including such allowance for CWIP. The law included other CWIP conditions such as, for example, no CWIP, as it relates to a particular construction project, were reflected in rates for a period exceeding 48 consecutive months beginning on the date initial rates reflecting CWIP became effective, except for certain specified exceptions.²⁹

Cost of public utility service during the test period

As part of determining just and reasonable rates, fares, tolls, rentals, and charges, PUCO must determine the cost to the utility of rendering the public utility service for the test period.

²⁷ R.C. 4909.15(C)(1)(b) and (2) and (D), and 4909.191.

²⁸ R.C. 4909.07, 4909.08, 4909.15(A) and 4909.156.

²⁹ R.C. 4909.15(A)(1).

The act removes the requirement that the total of any interest on cash or credit refunds paid under the rate case deadline law be subtracted from the utility's cost of rendering public utility service during the test period.³⁰

Rate case deadlines

Deadlines applicable to all PUCO-regulated utilities

The following deadlines are established for all applications for an increase in rates filed on or after August 14, 2025:

- PUCO must determine whether an application is complete not more than 45 days after the application is filed, and if that deadline is not met, the application is deemed complete by operation of law;
- A written report of the PUCO staff investigation of an application must be made, filed with PUCO, and sent to various persons, including the applicant, within 180 days after the application is determined complete.

Prior law required PUCO staff to make and file a written report on a rate increase application within a reasonable time after the application was filed.³¹

Temporary rate change for ELC applications

For an ELC rate case application filed on or after August 14, 2025, requesting an increase on any rate, rate mechanism, joint rate, toll, classification, charge, or rental, or requesting a change in a regulation or practice, if PUCO does not issue an opinion or order in the proceeding on the application after 275 days from the application's filing date (which is the date the application is determined, or deemed, complete), the ELC may request a temporary increase and any party to the proceeding may request a temporary decrease that goes into, and remains in, effect until modified in accordance with PUCO's determination on the merits of the application. This temporary increase or decrease cannot exceed the midpoint of the rates recommended in the PUCO staff report and is subject to reconciliation and refund.³²

360-day decision deadline

The act requires PUCO to issue an order on an application for an increase in rates within 360 days after the application is filed (which is the date the application is determined, or deemed, complete). If PUCO does not meet the 360-day deadline, the application is deemed approved by operation of law. This 360-day requirement likely applies only to ELC applications, despite no express limitation to that effect in the act, since the act retains the order deadline requirements for public utilities (see below).³³

³⁰ R.C. 4909.15(A)(4).

³¹ R.C. 4909.19 and 4909.193(A); Section 6.

³² R.C. 4909.193 and 4909.421; Section 6.

³³ R.C. 4909.193 and 4909.421(B); Section 6.

Retained order deadline requirements

Continuing law left largely unchanged by the act (for applications for an increase on any rate, rate mechanism, joint rate, toll, classification, charge, or rental or requesting a change in a regulation or practice filed prior to August 14, 2025, or filed on or after that date by a public utility) provides that if PUCO does not issue an order after 275 days since a rate case application is filed, an increase not to exceed the proposed increase goes into effect if the public utility files a bond or a letter of credit. The bond or letter of credit is filed with PUCO and is payable to the state for the use and benefit of the customers affected by the proposed increase or change. The bond or letter of credit provides for customer refunds for amounts collected exceeding the rate in PUCO's final order on the matter. But, if PUCO has not entered a final order within 545 days after the application is filed, the utility has no obligation to issue refunds for amounts collected after the 545th day.³⁴

Rate case discovery limitation

The act prohibits PUCO, in a rate case, from allowing new discovery beginning not later than 215 days after the rate case application is determined to be complete.³⁵

Repeal of obsolete Ohio coal tax credit

The act repeals the obsolete law that allowed an Ohio coal tax credit that had been applied against an electric company's tax liability first in the public utility excise tax law and then, effective January 1, 2002, was reestablished in the corporation franchise tax, which is no longer imposed.³⁶

Economic development and transmission billing programs

The act permits PUCO, when considering a rate increase application, to approve the following:

- Nondiscriminatory programs available for all energy-intensive customers to implement economic development, job growth, job retention, or interruptible rates that enhance distribution and transmission grid reliability and promote economic development;
- Nondiscriminatory programs for all mercantile customers that align retail rate recovery with how transmission costs are incurred by or charged to the EDU or programs that allow customers to be billed directly for transmission service by a CRES provider.

A "mercantile customer" under continuing law is a commercial or industrial customer if the electricity consumed is for nonresidential use and the customer consumes more than

³⁴ R.C. 4909.42 and 4909.421; Section 6.

³⁵ R.C. 4903.27.

³⁶ R.C. 4909.15(A)(4)(b).

700,000 kilowatt (kW) hours per year or is part of a national account involving multiple facilities in one or more states.³⁷

Priority investment areas

The act authorizes a county, municipal corporation, or township to petition the Director of Development (DEV Director) to designate a brownfield or former coal mine sites as a priority investment area (PIA), within which utility TPP dedicated to transporting or transmitting electricity or natural gas will be exempt from TPP taxation for five years. The designation also triggers accelerated review of electric generation or transmission projects and gas pipeline projects by the PSB.

Designation

A local government initiates the process for establishing a PIA by adopting legislation requesting the designation from the DEV Director. The legislation must identify the area of the proposed PIA, which must encompass either a brownfield, i.e., a vacant or underused area affected by industrial or commercial pollution, or a former coal mine within the subdivision's territory. If the Director determines that the area meets certain qualifications that the Director prescribes by rules, including prioritizing the designation of areas negatively impacted by the decline of the coal industry, the Director will designate the area as a PIA.

The Director must render a decision within 90 days, but the PIA designation is automatically approved if the Director misses that deadline. The Director must inform the PUCO, PSB, and Tax Commissioner after a PIA designation has been approved.³⁸

Tax exemption

The act exempts from property tax TPP that is used to transport or transmit electricity or natural gas that is placed into service within an approved PIA. The exemption begins for the tax year after the TPP is placed into service and applies for five total years.³⁹

Accelerated PSB review

The act requires the PSB to adopt rules providing for the accelerated review of a construction certificate application for construction of any of the following in an approved PIA:

- An electric generating plant and associated facilities;
- An electric transmission line and associated facilities;
- Gas pipeline infrastructure.

The PSB Chairperson must determine if the application complies with all application requirements set by PUCO by rule not later than 45 days after receipt of the application. If the

³⁷ R.C. 4909.192 and 4928.01(A)(19).

³⁸ R.C. 122.161.

³⁹ R.C. 5727.76.

Chairperson does not issue a determination within 45 days, the application is deemed in compliance by operation of law.

Additionally, PSB must render a decision on an application for the above structures in a PIA not later than 45 days after the application is found in compliance with all application requirements. If PSB fails to render a decision within 45 days, the application must be considered approved by operation of law and a certificate must be issued to the applicant.

Further, the rules PSB adopts must also include rules that prioritize applications for construction on areas negatively impacted by the decline of the coal industry.

Continuing law unchanged by the act allows for a PSB accelerated review for construction certificates for a major utility facility related to a coal research and development project, and certain transmission lines, generating facilities, and gas pipelines.⁴⁰

PIA eligible projects

The act explicitly includes priority investment area eligible projects (“PIA eligible projects”) as a type of project eligible for a grant awarded under the Brownfield Remediation Program. The act caps the amount of a grant a PIA eligible project may receive at \$10 million, and prohibits PIA eligible project grants from being used for the construction or operation of electric generating infrastructure. A “PIA eligible project” is some or all of the following activities necessary or conducive for generating, transporting, storing, or transmitting electricity at the site of a brownfield or former coal mine located in a PIA:

- Environmental or cultural resource site assessments;
- The monitoring, remediation, cleanup, or containment of land to remove any condition or substance regulated by state or federal environmental laws or regulations, including hazardous substances, hazardous wastes, solid wastes, or petroleum;
- The demolition and removal of existing structures, grading, or other site work necessary to make a site or certain real property that includes a brownfield or former coal mine usable for economic development;
- The development of a remediation and reuse plan;
- The development of operation of a site for energy generation or battery storage.

Under law left unchanged by the act, the Brownfield Remediation Program awards grants for “remediation” of brownfield sites throughout Ohio and is administered by the DEV Director. Continuing law defines “remediation” as any action to contain, remove, or dispose of hazardous substances or petroleum at a brownfield, including the acquisition of a brownfield, demolition performed at a brownfield, and the installation or upgrade of the minimum amount of

⁴⁰ R.C. 4906.01(D) and 4906.03(E) to (G).

infrastructure that is necessary to make a brownfield operational for economic development activity.⁴¹

Electric and natural gas supplier certification

The act requires PUCO to establish rules to require electric services companies (ESCs) and competitive retail natural gas suppliers (Competitive RNGS) to maintain financial assurances sufficient to protect customers, EDUs, and natural gas companies (NGCs) from default. The rules must also specifically allow EDUs and NGCs to set reasonable standards for their security and the security of their customers through financial requirements set in their tariffs. With respect to Competitive RNGS, the new provisions for financial assurances replaces the prior law allowing for a performance bond sufficient to protect NGCs and their customers.

Under continuing law, an ESC is defined as an electric light company engaged on a for-profit or not-for-profit basis in the business of supplying or arranging for the supply of only a CRES in Ohio, and includes a power marketer, power broker, aggregator, or independent power producer, but excludes an electric cooperative, municipal electric utility, governmental aggregator, or billing and collection agent. An RNGS is defined as any person that, on a for-profit or not-for-profit basis, is in the business of supplying or arranging for the supply of a competitive retail natural gas service to Ohio consumers that are not mercantile customers, and includes a marketer, broker, or aggregator, but excludes, for example, an NGC and a municipal utility.

For purposes of these provisions only, the act excludes a power broker and aggregator from the definition of ESC, and broker and aggregator from the definition of RNGS. The act specifies further that a regulatory restriction contained in the financial assurances rules adopted as described above are not subject to the requirement for the reduction and limitation of regulatory restrictions under Ohio law.⁴²

Consumer protections

Small commercial customers of electric service

The act extends consumer protections in continuing law to small commercial customers and to all other customers. Continuing law extends these consumer protections to “consumers in this state” without specifying which customers or specifically excluding certain customer classes. “Small commercial customer” is defined as a customer that receives electric service pursuant to a nonresidential tariff if the customer’s demand for electricity does not exceed 25 kW within the last 12 months, but excludes any customer that does one or both of the following:

- Manages multiple electric meters and, within the last 12 months, the electricity demand for at least one of the meters is 25 kW or more;

⁴¹ R.C. 122.6511(A)(5) and (B)(1) and (3); Section 9.

⁴² R.C. 4928.01(A)(9), 4928.08(B)(2) and (3) and (F), and 4929.20(A)(1), (2), and (3) and (E); R.C. 121.95 to 121.953 and 4929.01(N), not in the act.

- Has, at the customer's discretion, aggregated the demand for the customer-managed meters.⁴³

Notice of CRES and CRNGS supplier rate changes

The act requires CRES suppliers that offer residential customers or small commercial customers a contract for a fixed introductory rate that converts to a variable rate when the fixed rate expires, to send two notices to each customer that enters into such a contract. The act also imposes this same requirement on competitive retail natural gas service (CRNGS – which is any retail natural gas service that may be competitively offered to Ohio consumers by Ohio law or PUCO rule, order, or exemption) suppliers that offer such contracts to residential or nonmercantile commercial customers. The act requires these notices to contain all the following:

- The fixed rate that is expiring under the contract;
- The expiration date of the contract's fixed rate;
- PUCO's website, as a comparison tool, that lists rates offered by other CRES suppliers or CRNGS suppliers (whichever is applicable);
- For CRES suppliers only, a statement explaining that appearing on each customer's bill is a price-to-compare notice that lists the EDU's SSO for CRES suppliers;
- For the second notice, in addition to all the information required in the first notice, the CRES suppliers and CRNGS suppliers must identify the initial rate to be charged upon the contract's conversion to a variable rate.⁴⁴

Timing and method for sending notices

The act requires the notices be sent by standard U.S. mail, or electronically with a customer's verifiable consent, as follows:

- The first notice must be sent not earlier than 90 days, and not later than 60 days, prior to the expiration of the fixed rate;
- The second notice must be sent not earlier than 45 days, and not later than 15 days, prior to the expiration of the fixed rate.⁴⁵

Annual notice

The act requires a CRES supplier and a CRNGS supplier to provide annual notice, by standard U.S. mail or electronically with a customer's verifiable consent, to each residential customer, small commercial customer, and nonmercantile commercial customer that has entered into a contract with a supplier that has converted to a variable rate upon the contract's

⁴³ R.C. 4928.101; R.C. 4928.10, not in the act.

⁴⁴ R.C. 4928.102(A) and (B) and 4929.221(A) and (B).

⁴⁵ R.C. 4928.102(C) and 4929.221(C).

fixed rate expiring. This notice must inform the customer that the customer is currently subject to a variable rate and that other fixed rate contracts are available.⁴⁶

PUCO rulemaking

The act requires PUCO, not later than January 12, 2026 (150 days after the act's effective date of August 14, 2025), to adopt rules to implement the notice provisions described above, which must at minimum include the following requirements:

- The notice uses clear and unambiguous language to enable the customer to make an informed decision;
- To design the notices in a way to ensure that they cannot be confused with marketing materials.

The act specifies further that a regulatory restriction contained in the notice rules adopted as described above is not subject to the requirement for the reduction and limitation of regulatory restrictions under Ohio law.⁴⁷

Customer account information

The act requires PUCO to adopt rules to ensure an EDU and NGC processes a customer's change in CRES supplier or Competitive RNGS by using customer account information. Under the act, customer account information is defined as a unique EDU or NGC number or other customer identification number it uses to identify a customer and the customer's account record.

The act further provides that a customer who consents to a change of supplier cannot be required to provide customer account information to the supplier if the customer provides a valid form of government-issued identification or a sufficient alternative form of identification that allows the supplier to establish the customer's identity accurately.

The act also specifies that a regulatory restriction contained in the customer account information rules are not subject to the requirement for the reduction and limitation of regulatory restrictions under Ohio law.⁴⁸

Power Siting Board

The act makes several changes to the law requiring PSB to issue a certificate of environmental compatibility and public need before an economically significant wind farm or major utility facility may be constructed. Continuing law generally defines a major utility facility as:

- Electric generating plant and associated facilities designed for, or capable of, operation at a capacity of 50 megawatts (MWs) or more;

⁴⁶ R.C. 4928.102(D) and 4929.221(D).

⁴⁷ R.C. 4928.102(E) and (F) and 4929.221(E) and (F); R.C. 121.95 to 121.953, not in the act.

⁴⁸ R.C. 4928.103 and 4929.222; R.C. 121.95 to 121.953, not in the act.

- An electric transmission line and associated facilities of a design capacity of 100 kilovolts or more;
- A gas pipeline that is greater than 500 feet in length, and its associated facilities, is more than nine inches in outside diameter and is designed for transporting gas at a maximum allowable operating pressure in excess of 125 pounds per square inch.

Economically significant wind farms, with some exceptions, are wind turbines and associated facilities designed for, or capable of, operation at five or more MWs but less than 50 MWs.⁴⁹

Deadlines for nonaccelerated PSB certificate applications

The act establishes the following deadlines that apply to applications for a certificate of environmental compatibility and public need from PSB under the regular, nonaccelerated process:

- The PSB chairperson must determine whether an application complies with all requirements not more than 45 days after the application is filed. If the chairperson does not issue a determination within this time, the application is deemed in compliance by operation of law.
- PSB must hold a hearing on a certificate application not less than 45 days, nor more than 60 days, after receiving a complete application. Prior law required this hearing to be held not less than 60 days, nor more than 90 days, after receiving the compliant application.
- PSB must render a decision on a certificate application not later than 150 days after the application is determined complete. If PSB does not issue a decision within this time, the application is deemed approved by operation of law and PSB must issue a certificate to the applicant.⁵⁰

PSB certificate transmission line applications

The act adds that a PSB certificate application for an electric transmission line must include a summary of studies that have been made by or for the applicant of cost-effective advanced transmission technologies that maximize the value, expand the capacity, or improve the reliability of the facility.

The act defines “advanced transmission technologies” as software or hardware technologies that increase the capacity, efficiency, reliability, or safety of an existing or new electric transmission system, including grid-enhancing technologies such as dynamic line rating, advanced power flow controllers, and topology optimization; advanced conductors; and other technologies designed to reduce transmission congestion, or increase the capacity, efficiency, reliability, or safety of an existing or new electric transmission system. “Advanced conductor” means a conductor with a direct current electrical resistance that is at least 10% lower than

⁴⁹ R.C. 4906.01(B); R.C. 4906.04, 4906.13, and 4906.20, not in the act.

⁵⁰ R.C. 4906.06(G), 4906.07, and 4906.10.

existing conductors of a similar diameter on the electric transmission system while simultaneously increasing the energy carrying capacity by at least 75%.⁵¹

PSB transmission line certificate decision finding requirements

PSB must make several findings and determinations to grant a certificate for a major utility facility, such as, for example, the nature of the probable environmental impact. The act adds for an electric transmission line, that the facility must consider implementing cost-effective advanced transmission technologies to maximize the value, expand capacity, or improve the reliability of the facility.⁵²

Accelerated review if no further consent needed

The act requires PSB to adopt rules for the accelerated review of a construction certificate application for a major utility facility if, at the time the application is filed, the construction will be located: (1) in whole on property owned by, or under a lease with a term of 25 years or more with, the applicant, (2) in whole or in part on an easement or right-of-way, or (3) on any combination of such property, easement, or right-of-way. However, no accelerated application can be granted for the construction of a major utility facility located in whole or in part on property under a lease, easement, or right-of-way if additional consent for construction on the property, easement, or right-of-way is required by any person or entity other than the PSB.

PSB must render a decision on an accelerated application described above not later than 60 days after receipt of the application. If PSB does not render a decision within 60 days, the application is considered approved by operation of law and PSB must issue a certificate to the applicant.⁵³

Repeal of expired transmission report requirement

The act repeals the dated law that required PSB to submit a report by December 1, 2021, to the General Assembly regarding whether the requirements for the planning of the power transmission system and associated facilities and investment in Ohio are cost effective and in the interests of consumers.⁵⁴

Electric energy storage system

The act prohibits an EDU from using any electric energy storage system to participate in the wholesale market, if the EDU purchased or acquired that system for distribution service.⁵⁵

⁵¹ R.C. 4906.01(M) and (N) and 4906.06(A)(7).

⁵² R.C. 4906.10(C)(4).

⁵³ R.C. 4906.03(H).

⁵⁴ R.C. 4906.105, repealed by the act.

⁵⁵ R.C. 4928.149.

Energy storage definition

The act adds a definition of “energy storage” to CRES law. “Energy storage” means electrical generation and storage performed by a distributed energy system connected battery.⁵⁶

Solar energy credit program repeal

The act repeals the solar energy credit program, which allowed qualifying solar energy resources to apply to OAQDA for payments from the Solar Generation Fund for credits received for generating electricity via solar energy. The repealed provisions also allowed an EDU to collect a monthly charge from each retail customer in the state to produce a revenue requirement of \$20 million annually for disbursement through the credit program.

The act prohibits an EDU, beginning August 14, 2025, from collecting any charge that was authorized pursuant to the repealed solar energy credit program law. Further, OAQDA is prohibited from directing the State Treasurer to remit, and the Treasurer is prohibited from remitting, any money from the Solar Generation Fund to owners or operators of qualifying solar resources, except as discussed next.

Transfer of remaining Solar Generation Fund amounts

Notwithstanding the prohibition described above against remitting Solar Generation Fund amounts, by September 29, 2025, OAQDA must do the following:

- Forecast the future payments expected to be made to the owners or operators of qualifying solar resources that received one or more solar energy credits in 2024, based on the resource’s average production for the prior three years under prior law. For a qualifying solar resource that has not generated electricity for a full year as of August 14, 2025, the forecast must be based on production to date, extrapolated for an annual average.
- Direct the State Treasurer to calculate and remit the net present value of those payments upfront to the owners or operators of the qualifying solar resources.

As soon as possible after remitting the net present value of those payments to the owners or operators of the qualifying solar resources, the State Treasurer must transfer the cash balance of amounts remaining in the Solar Generation Fund to the School Energy Performance Contracting Loan Fund, discussed next.⁵⁷

Loans for school energy conservation and saving measures

Energy conservation measure installment payment contracts

The act allows a board of education of a city, exempted village, local, or joint vocational school district to apply to the Ohio Facilities Construction Commission (OFCC) for a loan from the

⁵⁶ R.C. 4928.01(A)(42).

⁵⁷ R.C. 4928.64(B)(2), and 4928.645(C); R.C. 3706.40 to 3706.65 and 4928.642, repealed; Section 5.

School Energy Performance Contracting Loan Fund to pay all or part of an energy conservation measure installment payment contract.

Continuing law allows the board of education of a city, exempted village, local, or joint vocational school district to enter into an installment payment contract to purchase and install energy conservation measures. The board can issue signed notes of the school district specifying the terms of the energy conservation measure purchase and securing the deferred payments, with interest. In the resolution authorizing the notes, the board can annually levy and collect taxes without a vote of the district's electors, with certain limits, to pay the notes. Before entering into an energy conservation measure installment payment contract, the board must obtain a report of the costs and savings of the measures, make a finding that spending on the measures is not likely to exceed costs saved, and the OFCC determines the board's findings are reasonable and approves the contract.

Continuing law defines an "energy conservation measure" as an installation or modification of an installation in, or remodeling of, a building, to reduce energy consumption, including several installations such as automatic energy control systems and caulking and weatherstripping. The act adds that "energy conservation measure" also includes solar panels.⁵⁸

Energy saving contracts

The act also allows a board of education to apply to OFCC for a loan from the School Energy Performance Contracting Loan Fund to pay all or part of a shared-savings contract.

A school district board is permitted under continuing law to enter into a shared-savings contract with any person experienced in the design and implementation of energy saving measures for buildings owned or rented by the board. A board entering into a shared-savings installment contract must also comply with all requirements for energy conservation measure installment payment contracts described above. "Energy saving measure" is defined as both: (1) the acquisition and installation, by purchase, lease, lease purchase, lease with an option to buy, or installment purchase, of an "energy conservation measure" (as defined for energy conservation measure installment payment contracts, above) and any attendant architectural and engineering consulting services, (2) architectural and engineering consulting services related to energy conservation. "Shared-savings contract" is defined, with certain exceptions, as a contract for one or more energy savings measures, which contract provides that all payments, with certain exceptions, to be a stated percentage of calculated savings of energy costs attributable to the energy saving measure over a defined period of time and are to be made only to the extent that the savings occur.

And since "energy saving measure" includes an "energy conservation measure" that includes solar panels, a shared savings contract may pay for those, too.⁵⁹

⁵⁸ R.C. 3313.372; R.C. 133.06, not in the act.

⁵⁹ R.C. 3313.373.

School Energy Performance Contracting Loan Fund

The act designates the School Energy Performance Contracting Loan Fund as being in the custody of the State Treasurer, but not part of the state treasury. Therefore, money in the fund need not be appropriated by the General Assembly to be spent. The money is to be used to fund loans to school boards to pay all or part of energy conservation measure installment payment contracts or shared-savings contracts (both described above). The fund consists of money transferred from the Solar Generation Fund, repayments of loans, interest earned, and any appropriations, grants, or gifts made to the fund.

The fund is administered by OFCC, which must request the State Treasurer to create the account for the fund. The State Treasurer must distribute money in the fund in accordance with directions from OFCC.⁶⁰

Loan terms

OFCC may issue a loan from the School Energy Performance Contracting Loan Fund to a board of education with the following terms: (1) 2% annual interest, (2) the full loan amount, plus interest, must be repaid in not more than ten years from the issuance of the loan, (3) repayment begins six months after the installation of the energy conservation measures is complete or the implementation of energy savings measures is complete, and (4) any other provision considered appropriate by OFCC.

All repayments on loans are made to OFCC, which must deposit them in the School Energy Performance Contracting Loan Fund. If OFCC enters into a loan agreement, it must promptly direct the State Treasurer to remit money from the fund to the school as provided in the terms of the agreement. The act specifies that nothing prohibits a board of education that receives a loan from utilizing any other energy efficiency program. OFCC must adopt rules to implement the loan requirements, including a loan application.⁶¹

EDU mercantile customer agreements repeal

The act repeals law that allowed an EDU, on a nondiscriminatory basis and subject to PUCO approval, to enter into agreements lasting three or more years with a mercantile customer or group of mercantile customers for the purpose of constructing a customer sited renewable energy resource in Ohio to provide the mercantile customer or group with a material portion of their electricity requirements. The law included a requirement that the EDU and mercantile customers, and only those customers, pay for any direct or indirect costs associated with those renewable energy resources.

Notwithstanding the above, the act requires any agreement that was executed and filed with PUCO prior to August 14, 2025, to remain in effect according to the agreement's terms and must be governed by the repealed law.⁶²

⁶⁰ R.C. 3313.378.

⁶¹ R.C. 3313.377.

⁶² Section 10; R.C. 4928.47, repealed.

Legacy generation resource recovery repeal

The act repeals the law that allowed an EDU to collect a monthly charge from each customer in the state to recover costs for a legacy generation resource, such as the Ohio Valley Electric Company (LGR/OVEC). For a more detailed discussion of the repealed law, see [pages 22-23 of LSC's analysis of H.B. 6 of the 133rd General Assembly \(PDF\)](#), available on the General Assembly's website, legislature.ohio.gov.

As of August 14, 2025, EDUs are prohibited from collecting the LGR/OVEC charge from any of its retail customers. Additionally, EDUs cannot apply for, and PUCO cannot authorize, any rider or cost recovery mechanism for an LGR/OVEC.

PUCO is required to continue any investigation regarding LGR/OVEC commenced under continuing law to determine the prudence and reasonableness of the actions of the EDUs with ownership interests in LGR/OVEC, including their decisions related to offering the contractual commitment into the wholesale markets, and excluding from recovery those costs that PUCO determines imprudent and unreasonable.⁶³

Refunds for utility charges

The act requires all revenues collected from customers by a public utility as part of a rider or rates that are later found to be unreasonable, unlawful, imprudent, or otherwise improper by the Supreme Court to be subject to refund from the date of the issuance of the Court's decision until the date when, on remand, PUCO makes changes to the rider or rates to implement the decision. PUCO must order repayment of these refunds in a manner designed to allocate them to customer classes in the same proportion as the charges were originally collected. PUCO must determine how to allocate any remaining funds that cannot be refunded for whatever reason. PUCO must order the refund payment and determine how to allocate any remaining funds that cannot be refunded not more than 30 days after the date the Supreme Court decision was issued.

Continuing law unchanged by the act contains a provision that has been interpreted by the Ohio Supreme Court to mean that PUCO cannot order refunds of charges, even if those charges are later determined excessive, because they were collected pursuant to a PUCO-approved tariff.⁶⁴

Settlement of matters pending before PUCO

The act prohibits an EDU or its affiliate from doing either of the following to induce any party to a PUCO proceeding to enter into a settlement of a matter pending before PUCO:

- Make a cash payment to that party;

⁶³ R.C. 4928.01(A)(41) and (42); Section 4; R.C. 4928.148, repealed.

⁶⁴ R.C. 4905.321; R.C. 4905.32, not in the act; *In re Fuel Adjustment Clauses for Columbus S. Power Co.*, 140 Ohio St.3d 352, 358-359 (2014).

- Enter into any agreement or any financial or private arrangement with that party that is not made part of the public case record.

But, notwithstanding these prohibitions, PUCO may:

1. Reasonably allocate costs among, and design rates within, rate schedules;
2. Approve reasonable rates designed for particular customers or classes of customers;
3. Approve a resolution of a proceeding regarding complaints against public utilities;
4. Approve payments to any governmental entity, nonprofit organization, or other association for implementing low-income weatherization service programs, which payments are subject to the following conditions:
 - a. The payments are at a rate that is reasonably tailored to the costs of providing the program;
 - b. The payments are for programs that are subject to an existing or new audit procedure;
 - c. The payments are not for low-income weatherization education programs.

For these purposes, a “proceeding” includes a proceeding relating to electric service under the utility ratemaking law in R.C. Chapter 4909 or CRES law in R.C. Chapter 4928. “Electric service” is “any service involved in supplying or arranging for the supply of electricity to ultimate consumers in this state” and includes “retail electric service” as defined in the CRES law as any service involved in supplying or arranging for the supply of electricity to ultimate consumers in Ohio, from the point of generation to the point of consumption.⁶⁵

Self-generators

The act modifies the definition of “self-generator” in the CRES law to mean an entity in Ohio that owns or hosts an electric generation facility on property the entity controls that produces electricity primarily for the owner’s consumption and that may provide any excess electricity to another entity and that meets all of the following:

- The facility that is installed or operated by a third party under a contract, including a lease, purchase power agreement, or other service contract;
- The facility connects directly to the owner’s side of the electric meter;
- The facility delivers electricity to the owner’s side of the electric meter without the use of an EDU’s or electric cooperative’s distribution system or transmission system.

Prior law defined a “self-generator” as an entity in Ohio that owns or hosts on its premises an electric generation facility that produces electricity primarily for the owner’s consumption and that may provide any such excess electricity to another entity, whether the facility is installed or operated by the owner or by an agent under a contract.⁶⁶ It is not clear what impact the new

⁶⁵ R.C. 4905.331 and 4928.01(A)(27).

⁶⁶ R.C. 4928.01(A)(32).

definition will have regarding existing self-generators under the former definition. There may be a question as to whether the changes described below under “**Electric light company exemption**” and “**Certified Territories Act exemption**” would apply to them.

Mercantile customer self-power systems

The act allows for the creation of mercantile customer self-power systems, which provide electric generation service to one or more mercantile customers. A mercantile customer self-power system may be owned or operated by a mercantile customer member, group of mercantile customer members, or an entity that is not a mercantile customer member. PUCO is directed to adopt rules to implement the mercantile customer self-power systems law that are applicable to EDUs. Nothing in the act prohibits an EDU or an electric cooperative from charging a mercantile customer for distribution or transmission service used by a mercantile customer.

A “mercantile customer self-power system” is one or more electric generation facilities, electric storage facilities, or both, along with any associated facilities, that meet all of the following:

- Produce electricity primarily for the consumption of a mercantile customer member or a group of mercantile customer members;
- Connect directly to the mercantile customer member’s side of the electric meter;
- Deliver electricity to the mercantile customer member’s side of the electric meter without the use of an EDU’s or electric cooperative’s distribution system or transmission system;
- Is located on either of the following:
 - A property owned or controlled by a mercantile customer member or the entity that owns or operates the mercantile customer self-power system;
 - Land adjacent to a mercantile customer member if the facilities directly connect with the customer.

A “mercantile customer member” is a mercantile customer connected to a mercantile customer self-power system.⁶⁷

Distribution system hosting capacity maps

The act requires every EDU in the state, not later than May 31, 2026, to develop and publicly share distribution system hosting capacity maps. The EDU must ensure that the maps are available on its website, are updated at least once per quarter, and include, at a minimum:

- Total available distribution hosting capacity, expressed in MWs, for new loads;
- Separate hosting capacity availability for distributed energy resources or a separate distributed energy resource specific map;

⁶⁷ R.C. 4928.73.

- Geographic locations and voltage levels of circuits and substations;
- Total, existing, and queued loads or generation exceeding one MW per circuit and substation;
- Available substation and circuit capacity expressed in MWs.

The act further requires each EDU to publish annual reliability reports, including the following metrics, identified per circuit:

- The system average interruption frequency index, representing the average number of interruptions per customer;
- The customer average interruption duration index, representing the average interruption duration or average time to restore service per interrupted customer;
- Customers experiencing multiple interruptions, which identifies customers experiencing at least five interruptions annually divided by the total number of customers served;
- Customers experiencing long interruption durations, which identifies customers that experienced outages of one or more hours in duration divided by the total number of customers served;
- Average outage frequency and duration per circuit and substation;
- Identification of circuits and substations with persistent reliability issues;
- Planned and completed upgrades to enhance grid reliability.

PUCO responsibilities

The act requires PUCO to hold at least two stakeholder meetings annually to receive input on map design, data accuracy, and usability, and to establish uniform reporting standards to ensure consistency across all EDUs. PUCO may also require EDUs to include additional data points as necessary to improve transparency and planning.

Additionally, PUCO must review and publish a statewide reliability report annually, summarizing trends and recommending grid modernization measures.⁶⁸

Heat maps

The act requires each entity that owns or controls transmission facilities located in Ohio, and is not a regional transmission organization, an electric utility owned or operated by a municipal corporation, or an electric cooperative, to create a heat map that includes both of the following:

- For major transmission lines and substations, the additional power load the lines and substations can take at the time that the map is created, accounting for all signed electric service agreements;

⁶⁸ R.C. 4928.83.

- The amount of localized generation that can be hosted on each transmission line.

If a heat map is not critical electric infrastructure information (CEII), the entity that created the map must publish it on the entity's website.

Federal law establishes a process where a person can request information related to critical electric infrastructure be classified as CEII by the Federal Energy Regulatory Commission. If the information is classified as CEII, access to it is limited to certain persons granted approval by the federal commission. The federal commission also has a duty to prohibit unauthorized disclosure of CEII.⁶⁹

ELC exemption

The act expressly exempts a self-generator (the act's modification of which is discussed above) and mercantile customer self-power system from being considered an ELC under the law governing PUCO general powers (R.C. Chapter 4905). In favor of the express exemption of self-generator, the act also eliminates the exemption from the definition of ELC under the CRES law (R.C. Chapter 4928).⁷⁰ The exemption would also extend to other provisions of Ohio law that uses the ELC definition, such as electrical requirements and certification under Amusement Ride Safety law (R.C. 993.05), and Asbestos Abatement (R.C. 3710.18).

PUCO regulates public utilities, which include ELCs, with certain exceptions (such as ELCs that operate not-for-profit and municipally owned or operated public utilities). As a result of the exemption, self-generators and mercantile customer self-power systems are not public utilities subject to other laws addressing PUCO organization, hearings, railroad powers, and fixation of rates (R.C. Chapters 4901, 4903, 4907, and 4909); the Consumers' Counsel (R.C. Chapter 4911); and Use of the Municipal Public Way (R.C. Chapter 4939).

Further, continuing law (described in greater detail immediately below) grants each "electric supplier" (defined as an ELC, including nonprofit corporations, but excluding municipal and other local government electric service providers) the exclusive right to furnish electric service to all electric load centers located within its PUCO-approved certified territory. Electric suppliers are also prohibited from providing electric service for electric load centers located within the territory of another electric load center.⁷¹

By exempting the facilities described above from being an ELC, it appears that these facilities would not be subject to the Certified Territories Act and its prohibition against providing electric service within an electric supplier's certified territory.

Certified Territories Act exemption

The act exempts the following from being classified as "electric service" for purposes of the Certified Territories Act:

⁶⁹ R.C. 4928.86; 18 C.F.R. 388.113.

⁷⁰ R.C. 4905.03, 4928.01(A)(7) and (32), and 4928.73.

⁷¹ R.C. 4933.81; R.C. 4905.02, 4905.04, and 4933.82 to 4933.90, not in the act.

- In the case of a for-profit electric supplier, beginning after August 14, 2025: (1) retail electric service provided to a mercantile customer member by a mercantile customer self-power system connected to that mercantile customer member, and (2) retail electric service provided to an electric load center to the extent the center is acting as a self-generator;
- In the case of a not-for-profit electric supplier, any new electric load centers going into service after August 14, 2025, that use: (1) retail electric service provided to a mercantile customer member by its own mercantile customer self-power system connected to that mercantile customer member, and (2) retail electric service provided to an electric load center to the extent the center is acting as a self-generator.

“Electric load center” means all the electric-consuming facilities of any type or character owned, occupied, controlled, or used by a person at a single location, which facilities have been, are, or will be connected to and served at a metered point of delivery and to which electric service has been, is, or will be rendered.

For background, the “Certified Territories Act” requires PUCO to create maps of the certified territory for each electric supplier, and generally grants each electric supplier the exclusive right to furnish electric service (meaning retail electric service furnished to an electric load center for ultimate consumption, excluding furnishing electric power or energy at wholesale for resale) to all electric load centers located presently or in the future within its certified territory. Any electric supplier that renders electric service in violation of the Certified Territories Act is subject to various penalties, such as for example a forfeiture assessed by PUCO.⁷²

EDU behind the meter electric generation

The act permits an EDU to supply behind the meter electric generation service, provided that any behind the meter electric generation facilities the EDU intends to use to supply the service were filed, no later than March 31, 2025, with PUCO under law the act repeals that allowed an EDU to enter into an agreement with a mercantile customer to construct a customer sites renewable energy resource in Ohio (see “**EDU mercantile customer agreements repeal**” above).

An EDU is prohibited from recovering any of the following costs through any rate, charge, or recovery from retail electric service customers that are not receiving behind the meter electric generation service from the EDU:

- Costs associated with supplying behind the meter electric generation service;
- Costs associated with any behind the meter electric generation service facility;
- Stranded costs associated with the closing of any behind the meter electric generation service facility or an end-use customer of the behind the meter electric generation service ceasing operations.

⁷² R.C. 4933.81; R.C. 4933.82 to 4933.90, not in the act.

Additionally, an EDU is prohibited from offering direct, associated inducements for contracting with the EDU for any behind the meter electric generation service.

PUCO must periodically audit all EDUs that provide behind the meter electric generation service to ensure compliance with the requirements above.⁷³

Prohibition against settlements to close generating facilities

The act prohibits any person from entering into a settlement to abandon, close, or shut down a base load electric generating facility or a generating plant owned or operated by a public utility.

“Base load electric generating facility” is defined as an electric generating plant and associated facilities located in Ohio that primarily uses a nonrenewable fuel source to generate electricity, including natural gas and nuclear reaction, and that is not owned or operated by a public utility, municipal corporation, or electric cooperative.

Continuing law prohibits a public utility from abandoning a generating plant without PUCO approval.⁷⁴

Renewable energy resources

The act adds that a “renewable energy resource” in the CRES law includes a linear generator and methane gas emitted from an active coal mine. A “linear generator” is defined as an integrated system consisting of oscillators, cylinders, electricity conversion equipment, and associated balance of plant components that meet the following criteria: (1) converts the linear motion of oscillators directly into electricity without the use of a flame or spark, (2) is dispatchable with the ability to vary power output across all loads, and (3) can operate on multiple fuel types including renewable fuels, such as hydrogen, ammonia, and biogas.

“Renewable energy resource” is defined to mean several energy resources, such as, for example, solar photovoltaic or solar thermal energy or wind energy, and includes methane gas emitted from an abandoned coal mine.⁷⁵

CRES alternative billing and payment structures

The act allows a CRES supplier to offer alternative billing and payment structures as agreed upon in a service contract with a mercantile customer, without restriction to specific models, provided the supplier complies with applicable laws and regulations. The alternative billing and payment structure may include:

- Daily, weekly, or milestone-based payments;
- Online-only billing and payment requirements;

⁷³ R.C. 4905.311.

⁷⁴ R.C. 4905.23; R.C. 4905.20 and 4905.21, not in the act.

⁷⁵ R.C. 4928.01(A)(37) and (43).

- Prepayment-based service structures.

PUCO cannot prohibit a CRES supplier from requiring electronic payment methods as a condition of service under a nontraditional billing agreement.⁷⁶

Expedited return to SSO

The act requires an EDU to complete a mercantile customer's expedited return to an EDU's SSO, within three business days, pursuant to a certified request from a CRES supplier under a service agreement, voluntarily entered into by the mercantile customer, that explicitly authorizes the return. PUCO must establish rules governing the process for the expedited return, including the content of the certified request and any notice to the affected customer, and permitting EDUs to recover the administrative costs of processing requests through reasonable fees assessed to CRES suppliers.

The EDU cannot be held liable for any disputes arising from the expedited return to the SSO, provided the EDU acts in accordance with PUCO rules.⁷⁷

Long-term forecast report

As part of the report each person owning or operating a major utility facility in Ohio must submit under continuing law, the act requires the person to include, with respect to electric transmission, an evaluation and report of the potential use of, or investment in, one or more advanced transmission technologies to enable the electric utility to safely, reliably, efficiently, and cost-effectively meet electric system demand through its major utility facilities.

The act further requires the report to identify which advanced transmission technologies were considered as a part of the review of the major utility facilities for the next five years. It also must include: (1) a cost evaluation comparing costs of traditional transmission investments and costs of advanced transmission technologies for the projects considered on the major utility facilities applied individually, together, or in sequence, and (2) an advanced transmission technology congestion mitigation study to cost-effectively maximize the delivery of energy resources in the near term that:

- Identifies locations on the entity's transmission system where congestion has occurred for a total of 50 hours per year or more during the last three years or is likely to occur during the next five years, including due to planned transmission outages or other factors;
- Estimates the frequency of congestion at each location and the increased cost to ratepayers resulting from the substitution of higher-priced electricity;
- Evaluates the technical feasibility and estimates the cost of installing one or more advanced transmission technologies to address each instance of grid congestion and projects the grid-enhancing technology's efficacy in reducing congestion;

⁷⁶ R.C. 4928.104.

⁷⁷ R.C. 4928.105.

- Analyzes the cost-effectiveness of installing grid-enhancing technologies to address each instance of identified congestion by using the information described immediately above to calculate the payback period of each installation, using a methodology developed by PUCO;
- Proposes an implementation plan, including a schedule and cost estimate, to install grid-enhancing technologies at each congestion point at which the payback period is less than or equal to a value determined by PUCO, to maximize transmission system capacity, and explains the entity's current line rating methodology.

The act further requires PUCO to review and evaluate that advanced transmission technologies were properly reported and allow stakeholders to provide comments, and to approve advanced transmission technology congestion mitigation implementation plans, including cost recovery.

Under continuing law, a utility, in its long-term forecast report, must report items such as, for example: (1) a ten-year forecast of annual energy demand, peak load, reserves, and a general description of the resource planning projections to meet demand, (2) a range of projected loads during the period, and (3) a description of major utility facilities planned to be added or taken out of service in the next ten years.

Additionally, continuing law requires PUCO to perform several tasks related to the reports such as, for example, (1) review and comment on them and make the information readily available to the public and other government agencies, (2) compile and publish annually the general locations of proposed and existing transmission line routes within its jurisdiction as identified in the reports, and (3) hold a public hearing upon the showing of good cause to PUCO by an interested party.⁷⁸

Advanced transmission technology study

The act requires PUCO to conduct a study to evaluate the potential use or deployment of advanced transmission technologies by public utilities to enable public utilities to “safely, reliably, efficiently, and cost-effectively” meet electric system demand and provide “safe, reliable, and affordable” utility service. PUCO must do the following:

- Evaluate the attributes, functions, costs, and benefits of various advanced transmission technologies, including grid-enhancing technologies and advanced conductors;
- Evaluate the potential of each advanced transmission technology studied to be used or deployed by public utilities to provide safe, reliable, and affordable electric utility service to customers, considering existing and planned transmission infrastructure and projected demand growth;

⁷⁸ R.C. 4935.04.

- Identify the potential reductions in project costs and project completion timelines by deploying advanced transmission technologies, as compared to traditional transmission infrastructure;
- Evaluate potential ways to streamline the deployment of advanced transmission technologies, including streamlined processes for permitting, maintenance, and upgrades;
- Evaluate other deregulated states' policies and laws relating to advanced transmission technologies and provide recommendations in accordance with other states' policies and laws to enable and encourage adoption of advanced transmission technologies in Ohio;
- Identify processes or ways that end-use customers, such as industrial or mercantile customers, can invest and deploy advanced transmission technologies in partnership with their respective utility to allow for the more rapid deployment of the technologies;
- Identify how PUCO can support and encourage the implementation of advanced transmission technologies in Ohio through future rulemaking or other PUCO activities;
- Evaluate any other aspect of advanced transmission technologies that PUCO determines will assist policymakers, public utilities, ratepayers, and other stakeholders in understanding the potential role of advanced transmission technologies in the transmission system serving Ohio and the region;
- Identify opportunities for the Federal Energy Advocate, employed under continuing law, to support and advocate for the implementation of advanced transmission technologies at the regional transmission organization, Federal Energy Regulatory Commission, and other relevant agencies, commissions, or regulatory bodies.

In conducting the study, PUCO must consult with or invite comments from stakeholders and hold a minimum of two public workshops to review public comments from stakeholders. PUCO may incorporate any information or comments received in the report not later than March 1, 2026. The report must also include PUCO's findings with respect to the topics described above. A copy of the report must be available online and sent to all members of the General Assembly.⁷⁹

Public utility tangible personal property (TPP) taxation

Under continuing law, local property taxes extend to the tangible personal property (TPP) of public utilities. The act modifies the extent to which the property of the following four types of public utilities are taxed:

- Electric companies, i.e., companies that generate, transmit, or distribute electricity and are not rural electric companies or energy companies;
- Rural electric companies, i.e., electric cooperatives;

⁷⁹ Section 7; R.C. 4928.24, not in the act.

- Energy companies, i.e., companies that generate, transmit, or distribute electricity from a facility that has a nameplate capacity of more than 250 kilowatts and consists of wind turbines, solar panels, other renewable energy source, clean coal, or cogeneration technology;
- Pipe-line companies engaged in transporting gas, oil, or coal derivatives.

Assessment percentage reductions

Under continuing law, utility TPP, similar to real property, is taxed, or assessed, on only a portion of its true value. The act lowers the assessment percentage that applies to new electric generation, electric transmission and distribution, and energy conversion TPP, certain converted or repowered existing generation TPP, and new pipe-line company TPP.

Under continuing law, energy conversion TPP is generally designed to convert renewable energy sources, such as sunlight and wind, into electricity.⁸⁰ Under the act, existing generation property is converted if it switches fuel input from one energy source to another, and it is repowered if enough of the original production equipment is replaced such that at least 80% of the value of the equipment is derived from replacement equipment.

The table below lists the assessment percentages for each affected public utility, arranged by type of TPP under prior law and as modified by the act. For this analysis, TPP is considered “existing” if it was first subject to property tax in Ohio before 2027 and “new” if it is first subject to tax in or after 2027.⁸¹

TPP taxation assessment percentages		
Utility type	Assessment percentages: Prior law	Assessment percentages: The act
Electric company	Transmission/distribution TPP: 85% Energy conversion TPP: 85% Other TPP (including generation): 24%	New transmission/distribution TPP: 25% Existing transmission/distribution TPP: 85% New energy conversion TPP: 7% Existing energy conversion TPP: 85% New generation TPP and repowered or converted existing generation TPP: 7% Other existing generation TPP and other TPP: 24%

⁸⁰ R.C. 5727.01(O).

⁸¹ R.C. 5727.111; Section 8.

TPP taxation assessment percentages		
Utility type	Assessment percentages: Prior law	Assessment percentages: The act
Rural electric company	Transmission/distribution TPP: 50% Energy conversion TPP: 50% Other TPP (including generation): 25%	New transmission/distribution TPP: 25% Existing transmission/distribution TPP: 50% New energy conversion TPP: 7% Existing energy conversion TPP: 50% New generation TPP and repowered or converted existing generation TPP: 7% Other existing generation TPP and other TPP: 25%
Energy company	Generation TPP: 24% Other TPP: 85%	New transmission/distribution TPP: 25% Existing transmission/distribution TPP: 85% New energy conversion TPP: 7% Existing energy conversion TPP: 85% New generation TPP and repowered or converted existing generation TPP: 7% Other existing generation TPP: 24% Other TPP: 85%
Pipe-line company	88%	New TPP: 25% Existing TPP: 88%

Taxation of energy storage systems

The act reclassifies a subset of electric TPP as production equipment, which, in essence, allows that property to qualify for the assessment rate reductions discussed above, provided the property is first used in Ohio in 2027 or after. Specifically, the reclassification applies to TPP to store energy for future use as electricity, which the act refers to as an “energy storage system.” This TPP has particular significance in the context of energy companies, where the act lists it as a type of energy resource that energy companies can generate electricity from, along with wind, solar, clean coal, or cogeneration.⁸²

⁸² R.C. 5727.01(D)(10), (J), (N), (O), (P), and (R); Section 8.

Applicability of renewable energy exemptions

Continuing law authorizes a real and TPP tax exemption for certain renewable energy projects. In general, a project seeking the exemption must (1) apply to the DEV Director to be certified as a qualifying project, (2) in some cases obtain the approval of a county in which the project will be located, (3) comply with certain deadlines and construction, safety, education, and labor requirements, and (4) make payments in lieu of taxes to be distributed in the same manner as property taxes.

The act specifies that an exemption and payments in lieu of taxes continue to apply and be required despite any other modification made by the act.⁸³

HISTORY

Action	Date
Introduced	01-23-25
Reported, H. Energy	03-26-25
Passed House (92-3)	03-26-25
Reported, S. Energy	04-29-25
Passed Senate (33-0)	04-30-25
House concurred in Senate amendments (94-2)	04-30-25

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⁸³ R.C. 5727.75(l).