

# Ohio Legislative Service Commission

Office of Research and Drafting

Legislative Budget Office

H.B. 36 136<sup>th</sup> General Assembly

# Fiscal Note & Local Impact Statement

Click here for H.B. 36's Bill Analysis

Version: As Introduced

Primary Sponsors: Reps. Stewart and Plummer
Local Impact Statement Procedure Required: No

Maggie West, Senior Budget Analyst

## **Highlights**

- The bill adds nitrogen hypoxia asphyxiation to the list of methods by which a sentence of death may be carried out and mandates such a method under certain circumstances.
- The Department of Rehabilitation and Correction will incur one-time costs to update policies and procedures, to train staff in administering this new method of execution, and procure the necessary chemicals and equipment.

### **Detailed Analysis**

#### Nitrogen hypoxia asphyxiation

The bill allows a person upon whom a death sentence was imposed to elect to have the sentence carried out by lethal injection or by nitrogen hypoxia. The choice must be made in writing and must be submitted to the Director of the Department of Rehabilitation and Correction (DRC) one week before the court-ordered day of execution. If a person does not timely elect nitrogen hypoxia, does not elect either nitrogen hypoxia or lethal injection, or elects lethal injection, the death sentence must be executed by lethal injection pursuant to continuing law. However, if, at the time a death sentence is to be executed, the death sentence cannot be executed by lethal injection, the death sentence must be executed by nitrogen hypoxia as if the person had elected nitrogen hypoxia under the bill.

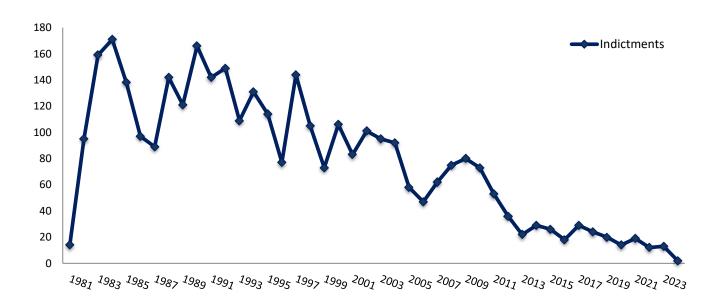
DRC will incur one-time costs to update policies and procedures and to train staff in administering this new method of execution. Costs to procure the substance is unknown and will depend on availability and the costs charged by the vendor, if needed. The delivery mechanism is purported to be via a mask system and therefore, equipment costs are anticipated to be minimal.

#### **Existing death sentences**

The number of individuals who may elect nitrogen hypoxia is unknown. The practical impact of the bill will likely result in the lift of the current unofficial moratorium on death sentences being carried out. However, this presumes that the chemicals could be procured from various manufacturers. It should be noted that some manufacturers have indicated that they will not sanction such use. In 2023, Airgas, one of the nation's largest suppliers of gas, indicated that they would not supply states with the necessary gases to carry out executions and notified the state of Alabama as such.<sup>1</sup> In January 2024, Alabama became the first state in the nation to use nitrogen hypoxia as a method of execution.

As seen in the chart below, the number of capital indictments filed annually in Ohio has significantly decreased since 1981, the year in which the death penalty was reinstated in Ohio. As of December 31, 2024, 118 death sentences for 116 people still remain active in Ohio, including those pending in state and federal court.<sup>2</sup> Due to challenges in carrying out death sentences related to procuring certain drugs for lethal injection, the last execution in Ohio took place in July 2018. In December 2020, due to an inability to procure execution drugs, Governor DeWine announced that the state must choose a method of execution other than lethal injection before Ohio can resume executions.

#### Annual Capital Indictments in Ohio, 1981-2024



Page | 2 H.B. 36, Fiscal Note

<sup>&</sup>lt;sup>1</sup> "Airgas Refuses to Supply Nitrogen for Alabama Executions." January 15, 2023. <u>Al.com</u> (accessed on September 29, 2025).

<sup>&</sup>lt;sup>2</sup> See the <u>2024 Capital Crimes Annual Report (PDF)</u>, which is available on the Office of the Attorney General's website under Publications: ohioattorneygeneral.gov.

#### Disclosure of execution identifying information

The bill also prohibits a person from recklessly disclosing "execution identifying information," with limited exceptions. A person who violates the prohibition is guilty of "disclosure of confidential information," a fourth degree misdemeanor under current law.<sup>3</sup> A fourth degree misdemeanor is punishable by a jail term of not more than 30 days, a fine of up to \$250, or both. The number of cases filed annually for any single jurisdiction would likely be negligible, if any.

FNHB0036IN-136/zg

Page | 3 H.B. 36, Fiscal Note

<sup>&</sup>lt;sup>3</sup> "Execution identifying information" includes any record or information that directly or indirectly reveals a name, residential or business address, residential or business telephone number, day and month of birth, Social Security number, or professional qualifications of any person who participates in or administers the execution of a death sentence [or] any person that manufactures, compounds, imports, transports, distributes, prescribes, prepares, administers, or otherwise supplies any drugs or combination of drugs, active pharmaceutical ingredients, gas, or other material used in the execution of a death sentence, or any equipment used to administer any drugs or combination of drugs, active pharmaceutical ingredients, gas, or other material to any person during the execution of a death sentence.