



www.lsc.ohio.gov

OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research
and Drafting

Legislative Budget
Office

H.B. 10

136th General Assembly

Final Analysis

[Click here for H.B. 10's Fiscal Note](#)

Primary Sponsors: Reps. Klopfenstein and Daniels

Effective date:*

Jeff Grim, Research Analyst

SUMMARY

Manufactured-protein food products

- Specifies that food is misbranded as a meat product or egg product if certain conditions exist, including if the food contains a manufactured-protein food product or fabricated-egg product and the label for the food implies that it includes meat or eggs without qualification.
- Requires the Directors of Health and Job and Family Services to submit waiver requests to the U.S. Department of Agriculture (USDA) to exclude cultivated-protein food products from SNAP and WIC program eligibility, but only if the USDA approves those products for purchase under the programs.
- Requires the Department of Education and Workforce and each public school and state institution of higher education to adopt a policy to prevent the purchase of cultivated-protein food products or food misbranded as a meat or egg product.

Pesticide application changes

- Revises the law governing pesticide application, including re-enacting law eliminated by H.B. 96 (the 136th General Assembly's main operating budget) that allows:
 - A trained serviceperson acting under the direct supervision of a licensed commercial pesticide applicator to apply restricted use pesticides, but adds that the trained serviceperson must be trained in accordance with standards prescribed by the Director of Agriculture (ODA Director); and

* The Legislative Service Commission had not received formal notification of the effective date at the time this analysis was prepared. Additionally, the analysis may not reflect action taken by the Governor.

- A licensed private pesticide applicator's immediate family member or subordinate employee to use restricted use pesticides while acting under the direct supervision of the private applicator, but adds that the immediate family member or employee must be trained in accordance with standards prescribed by the ODA Director.

Animal and Consumer Protection Fund

- Allows the Animal and Consumer Protection Fund to be used to administer the law governing the Livestock Care Standards Board and the entirety of the law governing livestock dealers, rather than only specified provisions of that law.

Deputy apiarists

- Allows a board of county commissioners to appoint, with the consent of the ODA Director, multiple deputy apiarists, rather than only one deputy apiarist as in former law.

DETAILED ANALYSIS

Manufactured-protein food products

Misbranding of food

Background

Ohio law establishes criteria for what is considered a misbranded food governed by the Pure Food and Drug Law. These criteria include:

1. The food's labeling is false or misleading in any way;
2. The food is offered for sale under the name of another food;
3. The food's container is so made, formed, or filled as to be misleading;
4. The food is an imitation of another food, unless its label bears in type of uniform size and prominence, the word "imitation," and immediately thereafter the name of the food imitated; and
5. The food bears or contains any artificial flavoring, artificial coloring, or chemical preservative, unless it bears labeling stating that fact, subject to exemptions established by rules adopted by the Director of Agriculture (ODA Director).¹

Misbranded meat and egg products

The act states that food is misbranded as a meat product or egg product if all of the following apply:

1. The food is or contains a manufactured-protein food product or fabricated-egg product;
2. The food is offered for sale by a food processing establishment;

¹ R.C. 3715.60.

3. A label that is part of or placed on the package or other container storing the food includes an identifying meat term or identifying egg term; and
4. The label that is part of or placed on the package or other container storing the food does not contain a conspicuous and prominent qualifying meat term in close proximity to an identifying meat term or a conspicuous and prominent qualifying egg term in close proximity to an identifying egg term.²

Enforcement

The act prohibits a food processing establishment from selling food that is misbranded as a meat product or an egg product.³ An establishment that violates this prohibition must pay a civil penalty of up to \$10,000 for each day a violation occurs. The Attorney General, upon written request by the ODA Director, must bring a civil action for penalties against an establishment that violates the prohibition. Any civil penalties collected are paid into the General Revenue Fund.

If the Department of Agriculture (ODA) has reasonable cause to believe that a food processing establishment is selling food that is misbranded as a meat product or an egg product, ODA may detain or embargo the product in accordance with continuing law. However, the ODA Director may not suspend or revoke a food processing establishment registration if the establishment violates the act's new misbranded meat and egg product prohibition.⁴

In conducting a routine inspection of a food processing establishment's premises, ODA is not required to determine if any food located on the premises is misbranded as a meat product or an egg product. However, ODA must inspect an inventory of food offered for sale or sold by a food processing establishment based on a credible complaint that the food is misbranded as a meat product or an egg product.

ODA must adopt rules that are necessary to administer and enforce the act's provisions governing the misbranding of meat and egg products.⁵

WIC and SNAP waivers

The act requires the Directors of Health and Job and Family Services (ODJFS) to each submit a waiver request to the U.S. Department of Agriculture (USDA) to exclude cultivated-protein food products from eligibility under the following programs in Ohio:

1. Special Supplemental Nutrition Program for Women, Infants, and Children(WIC); and
2. Supplemental Nutritional Assistance Program(SNAP).

² R.C. 3715.602(A) and (B).

³ R.C. 3715.602(C).

⁴ R.C. 3715.604 and 3715.605.

⁵ R.C. 3715.603.

The requirement, however, applies only if the USDA approves those products for purchase under WIC or SNAP.⁶

WIC is a federal program that assists low-income women, infants, and children under age five who are at nutritional risk with supplemental nutritious food, nutrition education and counseling, and screening and referrals to health and other social services.⁷ Funded by grants from the federal government, WIC is administered in Ohio by the Department of Health.⁸

SNAP, formerly known as the Food Stamp Program, is a federal program administered by the states to provide low-income individuals and families benefits to pay for food at approved retailers.⁹ The federal government fully funds program benefits and generally pays for half of the program's administrative expenses. The ODJFS Director is responsible for administering SNAP in Ohio.¹⁰

Public education institution imitation meat and egg policies

The act requires the Department of Education and Workforce and each school district, community school, STEM school, college-preparatory boarding school, and state institution of higher education to adopt a policy to prevent the purchase of cultivated-protein food products or food misbranded as a meat or egg product. However, the act clarifies that a state institution of higher education may purchase such products or food for research purposes.¹¹

Defined terms

The act defines the following terms related to the provisions governing misbranding and meat and egg products.¹²

Term	Definition
“Agricultural food animal”	A domesticated animal belonging to the bovine, caprine, ovine, or porcine species; and any type of poultry.
“Cultivated-protein food product”	A food having one or more sensory attributes that resemble a type of tissue originating from an agricultural food animal, but that, in lieu of being derived from meat processing, is derived from manufacturing cells in which one or more

⁶ R.C. 3701.132(E) and 5101.548.

⁷ 42 United States Code (U.S.C.) 1786.

⁸ R.C. 3701.132(B).

⁹ 7 U.S.C. 2013.

¹⁰ R.C. 5101.54(A).

¹¹ R.C. 3313.8110, 3314.03(A)(11)(d), 3326.11, 3328.24, and 3345.88.

¹² R.C. 3715.601.

Term	Definition
	stem cells are initially isolated from an agricultural food animal, are grown in vitro, and may be manipulated, as part of a manufacturing operation.
“Egg”	Food that is the reproductive output of an agricultural food animal classified as a chicken. “Egg” includes albumen and yolk encased in a calcium-based shell.
“Egg product”	Food derived from egg processing in which eggs or egg parts are the primary ingredient.
“Egg processing”	<p>The processing of eggs, including either of the following:</p> <ol style="list-style-type: none"> <li data-bbox="902 811 1428 916">1. The handling, preparation, heating, and packaging of whole shelled or unshelled eggs; or <li data-bbox="902 931 1428 1142">2. The breaking of eggs and the separation of eggs; pasteurization; filtering, mixing, stabilizing, or blending parts of the egg; any cooling, freezing, or drying of parts of the egg; storage; and packaging.
“Fabricated-egg product”	Food, if it has one or more sensory attributes that resemble an egg product but that, in lieu of being the output of a laying hen, is derived from manufactured plants or other organic materials.
“Food processing establishment”	<p>A premises or part of a premises where food is processed, packaged, manufactured, or otherwise held or handled for distribution to another location or for sale at wholesale. “Food processing establishment” includes the activities of a bakery, confectionery, cannery, bottler, warehouse, or distributor, and the activities of an entity that receives or salvages distressed food for sale or use as food.</p> <p>A “food processing establishment” does not include a cottage food production operation; a processor of tree syrup that boils sap when at least 75% of the sap used to produce the syrup is collected directly from trees by that processor; a processor of sorghum that</p>

Term	Definition
	processes sorghum juice when at least 75% of the sorghum juice used to produce the sorghum is extracted directly from sorghum plants by that processor; a beekeeper who jars honey when at least 75% of the honey is from that beekeeper's own hives; or a processor of apple syrup or apple butter that directly harvests from trees at least 75% of the apples used to produce the apple syrup or apple butter.
“Identifying egg term”	<p>Any word or phrase that states, indicates, suggests, or describes an egg product, regardless of whether the word or phrase is used individually, as a portmanteau, or as a compound word. “Identifying egg term” includes any of the following:</p> <ol style="list-style-type: none"> <li data-bbox="910 846 1416 952">1. A common name for a type of a chicken, including laying hen, hen, or layer, cage-free, poultry, or fowl; <li data-bbox="910 973 1416 1036">2. A common name for a characteristic of a chicken based on age, breed, or sex; <li data-bbox="910 1058 1416 1417">3. A common name, or a comparable word or phrase approved by ODA, that a reasonable purchaser would immediately and exclusively associate with an egg product prepared for sale in normal commercial channels such as custard, eggnog, frittata, huevos rancheros, omelette, mayonnaise, meringue, sunny side up, over easy, over hard, scrambled, or quiche; or <li data-bbox="910 1438 1416 1501">4. Any part of the egg, including its egg, eggshell, egg white, or yolk.
“Identifying meat term”	<p>Any word or phrase that states, indicates, suggests, or describes a meat product, regardless of whether the word or phrase is used individually, as a portmanteau, or as a compound word. “Identifying meat term” includes any of the following:</p> <ol style="list-style-type: none"> <li data-bbox="910 1755 1416 1860">1. A common name for the species of an agricultural food animal subject to slaughter and processing, including a

Term	Definition
	<p>calf or cow, goat or kid, hog or pig, poultry, or lamb or sheep;</p> <p>2. A common name for a characteristic of a species of the agricultural food animal subject to slaughter and processing based on age, breed, or sex;</p> <p>3. Meat, beef, or veal; broiler, fryer, poulet, or yearling; cabrito or chevon; lamb or mutton; or pork;</p> <p>4. A common name used to describe a major cut of a meat of an agricultural food animal slaughtered and processed, including a major meat cut specified in federal law; a poultry product such as breast, drumstick, gilet, thigh, or wing; or the common name of an organ or offal; or</p> <p>5. Any other common name that a reasonable purchaser would immediately and exclusively associate with a meat product prepared for sale in normal commercial channels such as chicken, bacon, baloney, bologna, bone, brat or bratwurst, brisket, burger or hamburger, butt, chop, chorizo, chuck, cold cut, cutlet, filet, flat iron, frank or frankfurter, ham, hock, hot dog or dog, jerk, liverwurst, loin, London broil, lunch meat, New York Strip, pepperoni, porterhouse, ribeye, roast, rib or sparrib, salami, sausage, shank, sirloin, tenderloin, or a comparable word or phrase.</p>
“Insect-protein food product”	<p>A food having one or more sensory attributes that resemble a type of tissue originating from an agricultural food animal but that, in lieu of being derived from meat processing, is derived from manufacturing insect parts.</p>
“Manufactured-protein food product”	<p>A cultivated-protein food, insect-protein food, or plant-protein food.</p>

Term	Definition
“Meat processing”	The handling, preparation, and slaughter of an agricultural food animal; the dressing of its carcass; or the cutting, storage, and packaging of its tissue or other parts as a food.
“Meat product”	A food derived from meat processing.
“Plant-protein food product”	A food having one or more sensory attributes that resemble a type of tissue found in a species of agricultural food animal, but that, in lieu of being derived from meat processing, is derived from manufacturing plant parts.
“Qualifying egg term”	A word, compound word, or phrase that would clearly disclose to a reasonable purchaser of egg products from a food processing establishment that a food product is not an egg product. “Qualifying egg term” includes fake, imitation, egg-free, plant, plant-based, vegan, vegetable, vegetarian, veggie, or a comparable word or phrase as approved by ODA.
“Qualifying meat term”	A word, compound word, or phrase that would clearly disclose to a reasonable purchaser of meat products from a food processing establishment that a food is not a meat product. “Qualifying meat term” includes cell-cultivated, cell-cultured, fake, grown in a lab, imitation, insect, insect-based, insect-protein, lab-created, lab-grown, meat free, meatless, plant, plant-based, vegan, vegetable, vegetarian, veggie, or a comparable word or phrase as approved ODA.

Pesticide application changes

The act revises the law governing pesticide application and use as follows:

1. Re-enacts law eliminated by H.B. 96 of the 136th General Assembly (the main operating budget) that allows a trained serviceperson acting under the direct supervision of a licensed commercial pesticide applicator to apply restricted use pesticides,¹³ but adds

¹³ A restricted use pesticide is any pesticide or pesticide use classified by the USEPA for use only by a pesticide applicator or, as added under the act, an individual who is trained in accordance with ODA standards and who is working under the direct supervision of a pesticide applicator. See R.C. 921.01(QQ).

that the trained serviceperson must be trained in accordance with standards prescribed by the ODA Director;

2. Re-enacts law eliminated by H.B. 96 of the 136th General Assembly that allows a licensed private pesticide applicator's immediate family member or subordinate employee to use restricted use pesticides while acting under the direct supervision of the private applicator, but adds that the immediate family member or employee must be trained in accordance with standards prescribed by the ODA Director;
3. For purposes of the prohibition against an unauthorized individual using restricted use pesticides (see above), clarifies that using restricted use pesticides includes supervising the use of a pesticide by a noncertified pesticide applicator. Continuing law defines "use" to mean any of the following: (1) performing pre-application activities involving mixing and loading the pesticide, (2) applying the pesticide by a commercial or private pesticide applicator, or (3) performing other pesticide-related activities, including such activities as transporting or storing pesticide containers that have been opened.
4. For purposes of the application of restricted use pesticides by a private applicator's immediate family, defines "immediate family" as familial relationships limited to a person's spouse, parents, stepparents, foster parents, father-in-law, mother-in-law, children, stepchildren, foster children, sons-in-law, daughters-in-law, grandparents, grandchildren, brothers, sisters, brothers-in-law, sisters-in-law, aunts, uncles, nieces, nephews, and first cousins; and
5. Requires the ODA Director to prescribe standards, consistent with federal law, for the training of those supervised by commercial applicators and private applicators in the use of restricted use pesticides.

Continuing law requires commercial pesticide applicators and private pesticide applicators to be licensed by the ODA Director. It also requires those applicators to comply with certain requirements and restrictions, including recordkeeping and restrictions on where to apply pesticides.¹⁴

Animal and Consumer Protection Fund

The act expands the use of the Animal and Consumer Protection Fund by allowing it to be used to administer the law governing the Livestock Care Standards Board and the entirety of the law governing livestock dealers. Under continuing law, the ODA Director must use money in the fund to administer all of the following:

1. The provisions in the livestock dealers law governing deer propagation and hunting preserve licenses;
2. The law governing the possession of dangerous wild animals and restricted snakes; and

¹⁴ R.C. 921.01, 921.06, 921.11, 921.16, and 921.24.

3. The law governing garbage-fed swine.¹⁵

Deputy apiarists

The act allows a board of county commissioners to appoint, with the consent of the ODA Director, multiple deputy apiarists, rather than only one deputy apiarist as in former law.¹⁶

HISTORY

Action	Date
Introduced	01-23-25
Reported, H. Agriculture	06-11-25
Passed House (92-0)	06-11-25
Reported, S. Agriculture & Natural Resources	10-29-25
Passed Senate (33-0)	11-05-25
House concurred in Senate Amendments (95-0)	11-12-25

25-ANHB0010EN-136/ts

¹⁵ R.C. 943.26.

¹⁶ R.C. 909.07.