2<sup>nd</sup> UPDATED VERSION\*



# OHIO LEGISLATIVE SERVICE COMMISSION

Final Analysis

Margaret E. Marcy

## Am. Sub. S.B. 86

132nd General Assembly (As Passed by the General Assembly)

- Sens. Hackett, Brown, Eklund, Schiavoni, Skindell, Sykes, Tavares, Terhar, Williams, Yuko, Uecker, Bacon, Balderson, Beagle, Burke, Coley, Dolan, Gardner, Hite, Hoagland, Hottinger, Huffman, Jordan, Kunze, Lehner, Manning, Obhof, O'Brien, Oelslager, Peterson, Thomas, Wilson
- **Reps.** Hambley, Anielski, Holmes, Becker, Carfagna, Hill, Hoops, O'Brien, Perales, Ryan, Antani, Antonio, Arndt, Ashford, Boggs, Boyd, Brown, Celebrezze, Cera, Clyde, Craig, Dever, Faber, Gavarone, Gonzales, Green, Greenspan, Hagan, Howse, Huffman, Hughes, Landis, Lanese, Lang, Leland, Lepore-Hagan, Manning, McClain, Miller, Patterson, Patton, Ramos, Reineke, Retherford, Riedel, Roegner, Rogers, Romanchuk, Schaffer, Scherer, Schuring, Sheehy, Stein, Strahorn, Sweeney, Sykes, Thompson, West, Wilkin, Young, R. Smith

Effective date: March 20, 2019

## **ACT SUMMARY**

- Creates 12 new special designations.
- Creates 12 new nonstandard license plates and changes the name of one existing nonstandard license plate.
- Designates nine new highways and three new bridges, changes the name of one highway, and changes the location of one highway.

<sup>\*</sup> This version reflects а Revised Code number change LSC Director under R.C. 101.131. by the (See https://www.legislature.ohio.gov/download?key=11092&format=pdf.)

• Designates John Glenn's childhood home as a historic site.

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## **CONTENT AND OPERATION**

#### Special designations

The act creates various special designations, as follows:

Designation	Honoree or Subject	Date, Week, or Month	Other Information
The official pet of Ohio <sup>1</sup>	The shelter pet		To raise awareness of shelter animals.
The official historical architectural structure of Ohio <sup>2</sup>	The barn		The barn is an agricultural building located on farms and used for many purposes.
"Ohio Principals Month" <sup>3</sup>	Elementary, middle, and high school principals	October	To recognize the importance of school leadership in ensuring that every child has access to a high-quality education.
"Alzheimer's and Brain Awareness Month" <sup>4</sup>	Alzheimer's and similar diseases	June	Alzheimer's disease is an irreversible, progressive brain disorder that slowly destroys memory, thinking skills, and

<sup>1</sup> R.C. 5.036.

<sup>2</sup> R.C. 5.074.

<sup>3</sup> R.C. 5.2315.

<sup>4</sup> R.C. 5.244.

Designation	Honoree or Subject	Date, Week, or Month	Other Information
			eventually, the ability to carry out simple tasks. <sup>5</sup>
"Ohio Covered Bridge Week" <sup>6</sup>	Covered bridges	Second week of October	According to Touring Ohio, there are 135 covered bridges in Ohio, with the majority of the covered bridges located in Eastern Ohio. <sup>7</sup>
"Chronic Traumatic Encephalopathy Awareness Day" <sup>8</sup>	Chronic traumatic encephalopathy	January 30	Chronic traumatic encephalopathy, or CTE, is the term used to describe brain degeneration likely caused by repeated head traumas. CTE is a diagnosis that can only be made at autopsy, after examining sections of the brain. Researchers do not yet know the frequency of CTE or understand its causes. At present, there is no cure for the condition. <sup>9</sup>
"Jesse Owens Day" <sup>10</sup>	Jesse Owens	September 12, the day Jesse Owens was born in 1913	Jesse Owens was a track and field champion and a national hero. Known affectionately as the Buckeye Bullet, Jesse Owens, representing the Ohio State University, set three world records in the 220-yard dash, the 220-yard low hurdles, and the long jump at the Big Ten track and field finals on May 25, 1935. Representing the United States at the

<sup>5</sup> "What is Alzheimer's Disease?" National Institutes of Health: National Institute on Aging. <u>https://www.nia.nih.gov/health/what-alzheimers-disease</u>.

<sup>6</sup> R.C. 5.245.

<sup>7</sup> <u>www.touringohio.com/day-trips/covered-bridges.html</u>.

<sup>8</sup> R.C. 5.2512.

<sup>9</sup> "Frequently Asked Questions about CTE." Boston University School of Medicine, <u>https://www.bu.edu/cte/about/frequently-asked-questions/</u>.

<sup>10</sup> R.C. 5.262.

Designation	Honoree or Subject	Date, Week, or Month	Other Information
			1936 Olympic Games in Berlin, Germany, he won four gold medals, one each in the 100-meter dash, the 200-meter dash, the long jump, and the 4 x 100-meter relay.
"We Card Month" <sup>11</sup>	Retailers	September	To encourage retailers to ask for identification from each person who attempts to purchase age-restricted products in order to prevent sales of those products to minors.
"Sarcoidosis Awareness Month" <sup>12</sup>	Sarcoidosis	April	Sarcoidosis is an inflammatory disease marked by the formation of granulomas, or small nodules of immune cells, in the lungs, lymph nodes, and other organs. The disease may be acute and resolve on its own or may be chronic and progressive. <sup>13</sup>
"Superman Day" <sup>14</sup>	Recognizes the Ohio birthplace of one of Superman's creators	June 12	Superman stood for "truth, justice, and the American way." For on this day, let it be known that Superman is faster than a speeding bullet, more powerful than a locomotive, and able to leap tall buildings in a single bound. Look! Up in the sky! It's a bird. It's a plane. It's Superman!
"Ohio National Missing Children's Day" <sup>15</sup>	Missing children	May 25	The date coincides with National Missing Children's Day. <sup>16</sup>

<sup>11</sup> R.C. 5.263.

<sup>12</sup> R.C. 5.264.

<sup>13</sup> See "Sarcoidosis," Mayo Clinic, <u>https://www.mayoclinic.org/diseases-conditions/sarcoidosis/symptoms-causes/syc-20350358</u>.

<sup>14</sup> R.C. 5.49.

<sup>15</sup> R.C. 5.50.

<sup>16</sup> <u>https://www.ojjdp.gov/missingchildrensday/</u>.

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Designation	Honoree or Subject	Date, Week, or Month	Other Information
"One Small Step Week" <sup>17</sup>	Honors Ohio native Neil Armstrong's historic landing on the Moon on July 20, 1969	The calendar week including July 20	Neil Armstrong, born in Wapakoneta, Ohio, was an American astronaut and was the first person to walk on the Moon.

#### Nonstandard license plates

The act changes the name of the "Ohio Association of Child Caring Agencies" license plate to the "Ohio Children's Alliance" license plate.<sup>18</sup> The change was necessary to reflect the organization's name change, which was effective July 2, 2018.<sup>19</sup>

The act also creates 12 new nonstandard license plates. For all of the new license plates, which are available to the general public, a person must pay an annual contribution of varying amounts when the license plate is issued or renewed. Most contributions must be deposited into the License Plate Contribution Fund. However, contributions for the "Stop Bullying" license plate must be deposited in the Stop Bullying License Plate Contribution Fund. A person also must pay an additional annual \$10 Bureau of Motor Vehicles (BMV) fee. The purpose of the BMV fee is to compensate the BMV for the additional services required to issue each nonstandard plate. The BMV fee must be deposited into the existing Public Safety – Highway Purposes Fund. All other registration requirements apply to the new plates.

Generally, the new license plates may be issued for passenger cars, noncommercial motor vehicles, recreational vehicles, and any other vehicle of a class approved by the Registrar of Motor Vehicles. However, the "Hawken School," "Gilmour Academy," "University School," and "Saint Albert the Great School" plates also may be issued for motorcycles, cabenclosed motorcycles, and motor-driven cycles or motor scooters. The new license plates are set forth in the following table, which includes a description of each:

<sup>&</sup>lt;sup>17</sup> R.C. 5.51.

<sup>&</sup>lt;sup>18</sup> R.C. 4501.21 and 4503.528.

<sup>&</sup>lt;sup>19</sup> "Ohio Association of Child Caring Agencies Becomes Ohio Children's Alliance." <u>https://www.prnewswire.com/news-releases/ohio-association-of-child-caring-agencies-becomes-ohio-childrens-alliance-300675295.html</u>. July 2, 2018.

Nonstandard License Plate	Contribution? Additional BMV Fee?	Use of Contribution
<b>Girls on the Run</b> license plate, which must display an appropriate logo and words selected by representatives of the Girls on the Run of Franklin County, Inc., and approved by the Registrar. <sup>20</sup>	\$20 contribution plus \$10 additional BMV fee.	The Girls on the Run of Franklin County, Inc., must use the contributions to support its activities. <sup>21</sup>
<b>Stan Hywet Hall and Gardens</b> license plate, which must display an appropriate logo and words selected by representatives of the Stan Hywet Hall and Gardens and approved by the Registrar. <sup>22</sup>	\$15 contribution plus \$10 additional BMV fee.	The act does not specify how contributions are to be used by the Stan Hywet Hall and Gardens, which is an historic estate in Akron that offers educational, cultural, and recreational services. <sup>23</sup>
<b>Stop Bullying</b> license plate, which must display an appropriate logo and words selected by the Attorney General (AG) and approved by the Registrar. <sup>24</sup>	\$25 contribution plus \$10 additional BMV fee.	Contributions must be deposited in the Stop Bullying License Plate Contribution Fund, which the act creates. The AG or the AG's designee must use the money in the Fund to issue grants to nonprofit organizations, school districts, community schools, and STEM schools that provide bullying prevention training programs or educational opportunities. The AG must approve the grant recipients and the amounts paid to each. <sup>25</sup>

<sup>20</sup> R.C. 4503.567.

<sup>21</sup> R.C. 4501.21.

<sup>22</sup> R.C. 4503.595.

<sup>23</sup> R.C. 4501.21. See <u>https://www.stanhywet.org/</u>.

<sup>24</sup> R.C. 4503.723

<sup>25</sup> R.C. 4503.723(C)(1), (D), and (E).

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Nonstandard License Plate	Contribution? Additional BMV Fee?	Use of Contribution
<b>Patrol Supporter</b> license plate, which must display an appropriate logo and words selected by the representatives of the Ohio Highway Patrol Auxiliary Foundation and approved by the Registrar. <sup>26</sup>	\$15 contribution plus \$10 additional BMV fee.	The Foundation must use the contributions to fulfill its mission of supporting law enforcement education and assistance. <sup>27</sup>
Amaranth Grand Chapter Order of Eastern Star license plate, which must display an appropriate logo and words selected by the representatives of the Amaranth Grand Chapter Foundation and approved by the Registrar. <sup>28</sup>	\$15 contribution plus \$10 additional BMV fee.	The Foundation must use the contributions for communal outreach, charitable service, and scholarship purposes. <sup>29</sup>
<b>Canton Bulldogs</b> license plate, which must display an appropriate logo and words selected by representatives of the Canton City School District and approved by the Registrar. <sup>30</sup>	\$30 contribution plus \$10 additional BMV fee.	The school district must use the contributions for student welfare, but cannot use them for any political purpose or to pay employee salaries. <sup>31</sup>
<b>Grandview Heights Schools</b> license plate, which must display an appropriate logo and words selected by the Grandview Heights City School District (Franklin County) and approved by the Registrar. <sup>32</sup>	\$30 contribution plus \$10 additional BMV fee.	The school district must use the contributions for its gifted programs and for special education and related services. <sup>33</sup>

<sup>26</sup> R.C. 4503.734.

<sup>27</sup> R.C. 4501.21.

<sup>28</sup> R.C. 4503.765.

<sup>29</sup> R.C. 4501.21.

<sup>30</sup> R.C. 4503.872.

<sup>31</sup> R.C. 4501.21.

<sup>32</sup> R.C. 4503.909.

<sup>33</sup> R.C. 4501.21.

Nonstandard License Plate	Contribution? Additional BMV Fee?	Use of Contribution
<b>Trees 4 Ohio</b> license plate, which must display an appropriate logo and words selected by the representatives of the Ohio Chapter International Society of Arboriculture and approved by the Registrar. <sup>34</sup>	\$15 contribution plus \$10 additional BMV fee.	The Chapter must use the contributions to increase consumer awareness on the importance of proper tree care and to raise funds for its educational efforts. <sup>35</sup>
Hawken School license plate, which must display an appropriate logo and words selected by representatives of Hawken School, a private, PK-12 school in Cleveland, and approved by the Registrar. <sup>36</sup>	\$30 contribution plus \$10 additional BMV fee.	The school must use 50% of the contributions for tuition assistance, and 50% to provide services to students that assist in developing or maintaining student mental and emotional well-being, including bereavement counseling, instruction in defensive driving techniques, sensitivity training, and counseling and education regarding bullying, dating violence, drug abuse, suicide prevention, and human trafficking. The school may hire charitable (501(c)(3)) organizations to help provide the student services. Otherwise, it may pay for faculty members to receive training in providing the services. <sup>37</sup> The school must submit an annual report to the Department of Mental Health and Addiction Services regarding the amount received in contributions, an itemized list of expenditures, and the percentage of

<sup>34</sup> R.C. 4503.941.

<sup>35</sup> R.C. 4501.21.

<sup>36</sup> R.C. 4503.952.

<sup>37</sup> R.C. 4501.21.

Nonstandard License Plate	Contribution? Additional BMV Fee?	Use of Contribution
		spending used for student services that assist in developing and maintaining mental and emotional well-being. Failure to submit the report will result in the contributions being redirected to the GRF. <sup>38</sup>
<b>Gilmour Academy</b> license plate, which must display an appropriate logo and words selected by representatives of Gilmour Academy, a private K-12 school in Gates Mills (Cuyahoga County), and approved by the Registrar. <sup>39</sup>	\$30 contribution plus \$10 additional BMV fee.	Same requirements as for the Hawken School license plate. <sup>40</sup>
<b>University School</b> license plate, which must display an appropriate logo and words selected by representatives of University School, a private, PK-12 school near Cleveland, and approved by the Registrar. <sup>41</sup>	\$30 contribution plus \$10 additional BMV fee.	Same requirements as for the Hawken School license plate. <sup>42</sup>
Saint Albert the Great School license plate, which must display an appropriate logo and words selected by representatives of Saint Albert the Great School, a private, K-12 school in North Royalton (Cuyahoga County), and approved by the Registrar. <sup>43</sup>	\$30 contribution plus \$10 additional BMV fee.	Same requirements as for the Hawken School license plate.44

<sup>38</sup> R.C. 4503.772.

<sup>39</sup> R.C. 4503.953.

<sup>40</sup> R.C. 4503.772.

<sup>41</sup> R.C. 4503.954.

<sup>42</sup> R.C. 4503.772.

<sup>43</sup> R.C. 4503.955.

<sup>44</sup> R.C. 4503.772.

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## Highway and bridge designations

The act designates the following highways and bridges and authorizes the Director of Transportation to erect suitable markers along them:

Designated Name	Highway/Bridge	Biographical Information
"Lance Corporal Michael Stangelo, USMC, Memorial Bridge" <sup>45</sup>	The bridge spanning the Tuscarawas River along State Route (SR) 93 and located in the municipal corporation of Canal Fulton, in Stark County.	Lance Corporal Michael Stangelo was a veteran of the U.S. Marine Corps and died on June 15, 2016, after losing his battle with Post-Traumatic Stress Disorder.
"Richland County Veterans Memorial Highway"46	The northbound and southbound lanes of I-71 between the intersections of SR 39 and SR 13, in Richland County.	
"Officer Thomas Hayes Memorial Highway" <sup>47</sup>	The portion of U.S. Route (USR) 33, running in a westerly and easterly direction, between the intersections of North Souder Avenue and West 5th Avenue, in Franklin County.	Columbus Police Officer Thomas Hayes was shot in the back and paralyzed on December 18, 1979, while attempting to make an arrest. He eventually died from his injuries on January 20, 2011.
"Clermont County Vietnam Veterans Memorial Highway" <sup>48</sup>	The eastbound and westbound lanes of USR 52, in Clermont County.	
"Brown County Vietnam Veterans Memorial Highway"49	The eastbound and westbound lanes of USR 52, in Brown County.	

<sup>45</sup> R.C. 5534.152.

<sup>46</sup> R.C. 5534.39.

<sup>47</sup> R.C. 5534.406.

<sup>48</sup> R.C. 5534.805.

<sup>49</sup> R.C. 5534.806.

Designated Name	Highway/Bridge	Biographical Information
"Sgt. Herman Zerger Highway" <sup>50</sup>	The eastbound and westbound lanes of SR 78 from the border of Monroe and Noble counties to the intersection of SR 78 and SR 26, in Monroe County.	Sergeant Herman Zerger is an army veteran who served in World War II and was a prisoner of war. He also served as a Special Duty Sheriff in Monroe County and was elected to five consecutive terms as Central Township Trustee.
"Purple Heart Veterans Memorial Bridge"51	The bridge on USR 422 spanning Squaw Creek, located in the municipal corporation of Girard, in Trumbull County.	
"Marine PFC Jacob Spann Memorial Highway" <sup>52</sup>	The northbound and southbound lanes of I-71 between the intersections with I-270 and USR 36, in Franklin and Delaware Counties.	Marine PFC Jacob Spann was killed in action by an IED on February 6, 2006, while conducting combat operation in Hit, Iraq, during Operation Iraqi Freedom.
"World War I and World War II Veterans Memorial Bridge" <sup>53</sup>	The bridge on SR 169 spanning Squaw Creek, located in Trumbull County.	
"Army PFC Walter Earl Duncan, Jr. Memorial Highway" <sup>54</sup>	The portion of SR 32, running in an easterly and westerly direction, in Pike County.	Army PFC Walter Earl Duncan, Jr. died on May 20, 1967, from wounds he sustained while protecting his platoon during the prior day's battle, during the Vietnam Conflict. He was posthumously awarded the Bronze Star.
"Football Heritage Corridor"55	The eastbound and westbound lanes of SR 172 between the intersections of that route with I-77 and SR 21, in Stark County.	

<sup>50</sup> R.C. 5534.808.

<sup>51</sup> R.C. 5534.81.

<sup>52</sup> R.C. 5534.817.

<sup>53</sup> R.C. 5534.82.

<sup>54</sup> R.C. 5534.83.

<sup>55</sup> R.C. 5534.96.

Designated Name	Highway/Bridge	Biographical Information
"Larry Morgan Memorial Highway" <sup>56</sup>	The portion of SR 627, running in a northerly and southerly direction, between the intersection of that route and Nave Road Southeast and the intersection of that route and Nave Street Southwest, in Stark County.	Larry Morgan worked in education in various influential roles for 52 years, retiring as the superintendent of the Stark County Educational Service Center in 2015. He died on December 28, 2016.

#### Other highway changes

The act changes the name of the "PFC Marc L. Cole Memorial Highway" to the "LCpl Marc L. Cole Memorial Highway" to reflect the soldier's posthumous promotion to Lance Corporal.<sup>57</sup> It also redesignates the "Governor Richard F. Celeste Shoreway" as the "Governor Richard F. Celeste Highway," with the location changed from State Route 2 along the Lake Erie shore in Cuyahoga County to I-90, between mile markers 167 and 170 in Cuyahoga County.<sup>58</sup>

#### Historic site designation

The act requires the Ohio History Connection to make the following historic site designation and mark it in accordance with the marking system established for designated historic sites within Ohio:

Designation	Designee	Other Information
John and Annie Glenn Historic Site <sup>59</sup>	John Hershel Glenn, Jr.'s childhood home, 72 West Main Street, New Concord, Ohio.	Designation is in recognition of the life of John Glenn, an Ohio native, decorated Marine Corps aviator, astronaut, and U.S. Senator.

<sup>56</sup> R.C. 5534.98.

<sup>57</sup> R.C. 5534.85.

58 R.C. 5534.53.

<sup>59</sup> Section 3.

# HISTORY

ACTION	DATE
Introduced	03-02-17
Reported, S. Local Gov't, Public Safety, &	
Veterans Affairs	05-30-17
Passed Senate (33-0)	06-15-17
Reported, H. State & Local Gov't	11-01-17
Re-Referred, H. State & Local Gov't	06-05-18
Re-Reported, H. State & Local Gov't	06-13-18
Passed House (93-0)	06-20-18
Senate refused to concur in House amendments (0-32)	11-14-18
House requested conference committee	11-28-18
Senate acceded to request for conference committee	12-03-18
Senate agreed to conference committee report (32-0)	12-12-18
House agreed to conference committee report (86-0)	12-13-18

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